9.2 AMENDMENT TO THE MUNICIPAL HERITAGE INVENTORY: 40 GUILDFORD ROAD, MOUNT LAWLEY

Attachments:

- 1. Submission Letter
- 2. Main Roads Approved Land Dealings Plan Guildford Road and East
- 3. Applicant's Heritage Impact Statement
- 4. Photographic Archival Record
- 5. Applicant's Response to Design Review Panel's Comments
- 6. Applicant's Response to Administration Comments
- 7. Summary of Submissions

RECOMMENDATION:

That Council:

- 1. RESOLVES that No. 40 (Lots 254 and 403) Guildford Road, Mount Lawley be removed from the City's Municipal Heritage Inventory (MHI) pursuant to Schedule 2, Part 3, Clause 8(3)(d) of the Planning and Development (Local Planning Schemes) Regulations 2015; and
- 2. NOTES that Administration will notify the Heritage Council of Western Australia and the owner of the place of this decision pursuant to Schedule 2, Part 3, Clause 8(4) of the *Planning and Development (Local Planning Schemes) Regulations 2015.*

PURPOSE OF REPORT:

For Council to consider a request to remove No. 40 Guildford Road, Mount Lawley from the City's Municipal Heritage Inventory.

BACKGROUND:

In July 2023, the City received an application from a planning consultancy acting on behalf of the Department of Planning, Lands and Heritage (DPLH) for the removal of No. 40 Guildford Road, Mount Lawley (the subject site) from the City's Municipal Heritage Inventory (MHI). The applicant's supporting report for the proposal is included as **Attachment 1**.

The subject site contains a single-storey brick and corrugated zincalume residence designed in the Federation Queen Anne style and was constructed circa 1904.

In 2000 the subject site was added to the City's MHI and is currently listed as a Management Category B – Conservation Recommended.

In August 2007, a request was received from Main Roads Western Australia (MRWA) for the demolition of the house on the subject site. The City conducted a review at the time and determined the subject site met the threshold for its retention on the MHI. As part of this review, the following Statement of Significance was prepared:

The house at 40 Guildford Road is a substantial and good example of the Federation Arts and Crafts style, which demonstrates the aspirations of the original developers for this neighbourhood before the growth of traffic on Guildford Road impacted so heavily on amenity.

At its <u>4 December 2007 Ordinary Meeting</u>, Council resolved to retain the subject property as Management Category B - Conservation Recommended on the MHI. This listing affords the property statutory protection as a heritage listed place. The subject site abuts Guildford Road, which is reserved for Primary Regional Roads (PRR) under the Metropolitan Region Scheme (MRS).

As shown in Figures 1 and 2 included below, MRWA has additional land requirements beyond the existing PRR reserve which will impact the subject site. The applicant has advised that the final MRS reservation reflecting these additional land requirements will be gazetted through an omnibus amendment following construction of the road upgrades. The applicant has also advised that to ensure the land is protected, Department of Planning, Land and Heritage (DPLH) have agreed with MRWA for the required road widening to be excised and set aside through a plan of subdivision which is currently being prepared for lodgement with the WAPC.



Figures 1 and 2: Primary Regional Road Reservation - Ultimate Land Requirements

The subject site forms part of a wider government landholding comprising 34 lots situated along Guildford Road and East Parade. A plan showing these 34 lots is included within the applicant's report (**Attachment 1**). These lots have been identified for the delivery of social housing as part of the State Government Housing Diversity Pipeline (HDP) program. The form and scale of the future development has not yet been determined.

The subject site is zoned Residential R100 under the City's Local Planning Scheme No. 2, and is located within the Transit Corridor Built Form Area and has a building height limit of three storeys under Policy No. 7.1.1 – Built Form.

The DPLH has advised that following Council's determination, the State Government will be inviting detailed proposals from proponents for the next stage of the Mount Lawley HDP project. This project will enable the renewal of vacant land along Guildford Road and East Parade and provide for additional social housing.

DPLH deem the demolition of the dwelling on the subject site necessary to achieve the aims of the HDP program as well as cater for future widening of Guildford Road. The approved extension of Guildford Road is shown in **Attachment 2**.

In support of the application, the applicant has provided a Heritage Impact Statement (**Attachment 3**), and a Photographic Archival Record (**Attachment 4**).

DETAILS:

Administration, in consultation with City's Design Review Panel heritage specialist member, assessed the proposal in accordance with:

- Local Planning Policy No. 7.6.2 Heritage Management Assessment (LPP 7.6.2);
- Local Planning Policy No. 7.6.5 Heritage Management Amendments to the Municipal Heritage Inventory (MHI) (LPP 7.6.5); and
- The Heritage Council of Western Australia (HCWA) Guidelines for the Assessment of Local Heritage Places.

LPP 7.6.5 outlines the following three scenarios for the deletion of a property from the MHI:

1. Cultural Heritage Significance

The cultural heritage significance of the place in the existing heritage assessment was erroneous.

2. Condition

The poor state of a place should not in itself be a reason for removal from MHI. Deletion of a place from MHI will only be considered if a structural condition report conducted by a registered structural engineer states that the structural integrity of the place has failed to the point where it cannot be rectified without the removal of a majority of its significant fabric.

3. Social or Historic Significance Only

Where the heritage value is historic and/or social only, the owner/applicant can demonstrate that it cannot practically be retained in its entirety or in part because:

- (a) The location of the building on the site: or
- (b) The limited Vehicular Access to the site and non-compliance with Australian Standards; or
- (c) The inability to comply with the National Construction Codes Series e.g. ramps, corridor widths etc.; or
- (d) The inability of the existing building structure or materials to be incorporated into the new development; or
- (e) The inability of the existing building to support additional height and bulk to the intention of the locality as prescribed in the relevant planning policy.

A summary of the DRP member's heritage assessment is included below.

- The subject site is a Category B place on the City's MHI meaning that it is on the heritage list and 'conservation is recommended'. It was originally listed in 2006 as a 'substantial and good example of the Federation Arts and Crafts style, which demonstrates the aspirations of the original developers for this neighbourhood before the growth of traffic on Guildford Road impacted so heavily on amenity'. This Statement of Significance identified its aesthetic value as a Federation Arts and Craft building and therefore has more than just 'social and historic' significance as detailed in Figure 1 of LPP 7.6.5.
- Over the last 17 years the subject site has been neglected, which has resulted in degradation of the
 building and a significant loss of its heritage values. The Heritage Impact Statement prepared by
 Hocking Heritage + Architecture in 2023 (Attachment 2) states that the building is in a very poor
 condition and supports demolition. There is no structural engineer's report that supports the assessment
 of condition or whether the remediation of the building would impact on its significance.
- The property could be restored back into a residential function without irreversible impact to the significance of the property. However, the road widening is a relevant consideration for future development proposals, if the façade of the building was demolished then it would have an irreversibly negative impact on the significance of the place.

The DRP member's comments and assessment against LPP 7.6.5 as well as the applicant's response is included in **Attachment 5**.

In response to the DRP member's comments, the applicant provided further information on the planned road widening of Guildford Road. These are summarised below.

- The subject lot was originally acquired by the State for the purpose of delivering major road upgrades along Guildford Road and East Parade. Other properties acquired for the same purpose have previously been demolished in preparation for the future upgrades.
- The subject dwelling has been retained as far as practicable in the interim to allow for the final land requirements to be determined in order to understand the impact to the dwelling and the potential for retention.
- The primary frontage of the dwelling including the front room, steps, verandah and associated footings encroach into the road reserve (refer Figure 1).

The ultimate changes to the street layout and the proximity of the dwelling to the street edge will
fundamentally alter the context and relationship of the dwelling to the streetscape, further diminishing its
authenticity, original character and historic value.

The applicant's response in detail is found in **Attachment 6**.

LPP 7.6.4 Heritage Management – Interpretation

In accordance with clause 4.1 of LPP 7.6.4, applicants are required to prepare an interpretive plaque or an alternative interpretive proposal. In response the applicant has provided a photographic archival record found in **Attachment 4**.

CONSULTATION/ADVERTISING:

Community consultation was undertaken from 28 July to 18 August 2023 in accordance with Community and Stakeholder Engagement Policy and included the following:

- Advertisement placed in the Perth Voice newspaper;
- A sign placed on site;
- Notice displayed on Imagine Vincent website.
- Letters were sent to adjoining and adjacent neighbours in accordance with the Community and Stakeholder and Engagement Policy; and
- A referral being sent to the heritage division of the Department of Planning, Lands & Heritage.

Seven submissions were received from the community, three in support of the property's removal from the MHI and four objecting. One submission was received from the heritage division of the DPLH which noted that the place is not in the State Register of Heritage Places, is not in the vicinity of a place on the Register, is not subject to a heritage agreement, and is not identified as a place warranting assessment by the Heritage Council.

The submissions in support of the property's removal noted its current state of disrepair and antisocial activities which have occurred in the property.

The submissions opposing the property's removal referred to the need to retain the City's heritage and that the property's current condition has been caused through demolition by neglect. Concerns were also raised regarding the potential loss of mature vegetation from the redevelopment of the Mount Lawley HDP site.

A summary of submissions, including a response from Administration and the applicant is included in **Attachment 7**.

LEGAL/POLICY:

- Heritage Act 2018;
- Planning and Development (Local Planning Schemes) Regulations 2015;
- City of Vincent Local Planning Scheme No. 2;
- Local Planning Policy No. 7.6.2 Heritage Management Assessment;
- Local Planning Policy 7.6.4 Heritage Management Interpretation; and
- Local Planning Policy No. 7.6.5 Heritage Management Amendments to the Municipal Heritage Inventory (MHI).

RISK MANAGEMENT IMPLICATIONS

Low: It is low risk for Council to remove the place from the MHI.

STRATEGIC IMPLICATIONS:

This is in keeping with the City's Strategic Community Plan 2022-2032:

Connected and Healthy Community

We are an inclusive, accessible and equitable City for all.

Thriving Places

We encourage innovation in business, social enterprise and imaginative uses of space, both public and private.

Sensitive Design

Our planning framework supports quality design, sustainable urban built form and is responsive to our community and local context.

Innovative and Accountable

We engage with our community so they are involved in what we are doing and how we are meeting our goals.

FINANCIAL/BUDGET IMPLICATIONS:

There are no budget implications to remove the place from the MHI.

COMMENTS:

Administration is of the opinion that the dwelling's current degraded state has been caused through neglect and that the dwelling could be restored without impacting its significance.

Notwithstanding the above, MRWA's ultimate land requirements to facilitate future upgrades to Guildford Road and East Parade will necessitate partial demolition and substantial modification of the existing dwelling. This is due to the location of the dwelling on the site. The extent of demolition and modification will have a material impact on the fabric of the existing dwelling such that the original character, authenticity and significance of the dwelling will be irreversibly impacted and cannot practically be retained. The removal of the place from the MHI can be supported against Clause 3(a) of LPP 7.6.5 for this reason.

If determined by Council consistent with the officer recommendation, Administration will notify the HCWA and the owner of the place of this decision pursuant to Schedule 2, Part 3, Clause 8(4) of the *Planning and Development (Local Planning Schemes) Regulations 2015.* Administration will also notify those who made a submission.

element.

Our Ref: 23-212

5 September 2023

Chief Executive Officer
City of Vincent
244 Vincent Street
LEEDERVILLE WA 6902

Attention: Karsen Reynolds - Coordinator Planning Services

Dear Karsen,

PROPOSED DEMOLITION OF EXISTING HERITAGE LISTED SINGLE DWELLING – LOTS 254 & 403 (NO. 40) GUILDFORD ROAD, MOUNT LAWLEY

element acts on behalf of the Department of Planning, Lands and Heritage ('DPLH') in relation to the above matter. Please find enclosed an Application for Development Approval for the demolition of the existing residential dwelling situated on Lots 254 & 493 (No. 40) Guildford Road, Mount Lawley (the 'subject site').

In accordance with the City of Vincent's requirements, please find enclosed:

- A completed and signed City of Vincent Application for Development Approval form;
- A completed and signed MRS Form 1;
- A current copy of the Certificate of Title for the subject site;
- A copy of the proposed demolition plan; and
- Supporting justification contained within this correspondence.

1.0 SITE DETAILS

The subject site comprises two (2) lots, legally defined as set out in Table 1 below.

Table 1 - Certificate of Title Details

Lot	Plan	Vol	Folio	Street Address	Land Area	Registered Proprietor
403	31182	2209	507	40 Guildford Road, Mt Lawley	312m²	WA Planning Commission
254	2001	2209	507	40 Guildford Road, Mt Lawley	417m²	WA Planning Commission

Refer Attachment One - Certificate of Title.

The subject site forms part of a wider government landholding comprised of 34 lots situated along Guildford Road and East Parade (Attachment Two) which have been identified for the delivery of social housing as part of the Housing Diversity Pipeline.

2.0 BACKGROUND - THE HOUSING DIVERSITY PIPELINE

The Housing Diversity Pipeline (HDP) is part of the State Government's commitment to improve the quality and accessibility of social housing in Western Australia. Several agencies including DPLH) are working collaboratively to identify and offer suitable surplus Government-land to the market for innovative housing developments that provide for social housing and deliver more housing choice for our communities.

Project delivery methods may include (but are not limited to) long-term ground leases, partnership models, and design and construct models for either build-to-rent or build-to-sell housing. All developments must deliver a minimum of 20 per cent of social housing dwellings across the development.

The broader landholding (herein referred to as the "Mount Lawley HDP site") of which the subject site forms a part was one of nine sites released to market through an Expression of Interest (EOI) process in August 2022. The EOI process has been completed and the shortlist of respondents to progress to the next phase of procurement has been approved and successful proponents have been informed.

The Mount Lawley HDP site received submissions that were shortlisted. The next stage will involve a request for detailed proposals where multiple suitable proponents have been shortlisted, or a direct negotiation process where only one proponent has been shortlisted. The Mount Lawley HDP site received submissions that were deemed to meet the State Government's social housing objectives and will proceed to this stage.

3.0 PROPOSED DEMOLITION

This Development Application proposes the full demolition of the existing residential dwelling and all associated infrastructure at the subject site to facilitate comprehensive re-development of the wider Mount Lawley HDP site.

For reasons that will be detailed in this submission, full demolition of the existing residential dwelling is proposed (i) for the purpose of improving housing choices and access to suitable and affordable homes – particularly for the most vulnerable, and (ii) to accommodate road widening required for the delivery of major road upgrades at the Guildford Road / East Parade intersection.

The form and scale of the development has not been determined at this stage and will be subject to detailed design development as part of the next stage of the procurement process.

4.0 ZONING AND RESERVATIONS

Metropolitan Region Scheme

The Metropolitan Region Scheme ('MRS') is the overriding statutory land use planning scheme for the Perth Metropolitan Region and provides the legal basis for the applicable development control and use of land at the regional level.

Under the provisions of the MRS, the subject site is zoned 'Urban' (Figure 1).

Road Widening Requirement

The subject site abuts Guildford Road, which is reserved for 'Primary Regional Roads' (PRR) under the MRS (Figure 1).

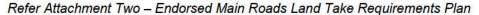
The subject lot was originally acquired by the State along with all other properties fronting Guildford Road between Stanley Street and Packenham Street in 1997 to allow for upgrades to Guildford Road and East Parade. Between 2000 and 2001 minor upgrades were complete for the addition of a turning lane on Guildford Road.

Land has previously been excised from the subject lot and set aside for road reserve abutting Guildford Road in preparation of future major capacity upgrades at the intersection of Guildford Road and East Parade. The current MRS reservation delineates additional land requirements for a number of lots along Guildford Road over and above the land which has previously been excised (Figure 1).



Figure 1 - Metropolitan Region Scheme

Main Roads WA (MRWA) has developed plans for the proposed ultimate upgrades at the Guildford Road / East Parade intersection and has issued an ultimate land take requirement plan for the required road widening which shows land requirements affecting the subject lot beyond the current extent of the PRR and beyond that of the land previously excised (Figure 2).



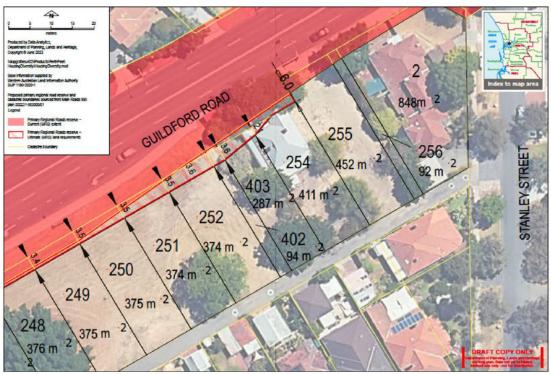


Figure 2 - Primary Regional Road - Ultimate Land Requirements

MRWA have advised that an MRS amendment to reserve the land as PRR will not be progressed prior to delivery of the road upgrades as there is no immediate need to protect the required land via a statutory mechanism due to the fact that the State is currently the sole landowner for all affected land. It is standard practice that the final MRS reservation will be gazetted through an omnibus amendment following construction of the road upgrades.

To ensure the land is protected, DPLH have agreed with MRWA for the required road widening to be excised and set aside through a plan of subdivision which is currently being prepared for lodgement with WAPC. A deposited Plan has been prepared for the subdivision showing the amalgamation of 34 lots abutting Guildford Road and East Parade between Stanley Street and Gardiner Street to create 4 balance lots for future redevelopment and set aside land for road widening. The extent of land proposed to be set aside for road widening is consistent with the current land take requirements plan issued by MRWA.

Refer Attachment Three - Draft Deposited Plan

Road Widening Impact

The planned road widening affecting the subject lot will necessitate modification of the existing dwelling to eliminate any encroachment into the future road reserve. The primary frontage of the dwelling including the front room, steps, verandah and associated footings will be an encroachment in the road reserve and require partial demolition and substantial modification.

The extent of these required modifications will have a material impact on the fabric of the existing dwelling such that it is considered the original character of the dwelling will be detrimentally impacted and cannot practically be retained. Figure 4 shows an overlay of the endorsed road widening requirements in relation to the surveyed location of the dwelling, highlighting the affected areas.





Figure 3 - MRWA Road Widening Overlay

City of Vincent Local Planning Scheme No. 2

The City of Vincent Local Planning Scheme No. 2 ('LPS 2') sets out the provisions for development control and land use within the City. Pursuant to the provisions of LPS 2, the subject site 'Residential' and has an applicable density coding of 'R100' as contemplated under the Residential Design Codes of WA (the 'R-Codes').

The objectives of the Residential zone as contemplated under LPS 2 are detailed below:

- To provide for a range of housing and a choice of residential densities to meet the needs of the community;
- To facilitate and encourage high quality design, built form and streetscapes throughout residential areas:
- To provide for a range of non-residential uses, which are compatible with and complementary to residential development;
- To promote and encourage design that incorporates sustainability principles, including but not limited to solar passive design, energy efficiency, water conservation, waste management and recycling;
- To enhance the amenity and character of the residential neighbourhood by encouraging the retention of existing housing stock and ensuring new development is compatible within these established areas;
- To manage residential development in a way that recognises the needs of innovative design and contemporary lifestyles;
- To ensure the provision of a wide range of different types of residential accommodation, including affordable, social and special needs, to meet the diverse needs of the community.

Lots 254 and 403 form part of an overall WAPC landholding comprising 34 lots (Mount Lawley HDP site), forming an area of approximately 13,638m² located alongside East Parade and Guildford Road, as detailed in the Figure 4 below.

The proposed demolition will facilitate the future development of the landholding, contributing significantly to housing choice and affordability in a key location in proximity to public transport and amenities.

Development of the land holdings which are predominately vacant will enhance amenity in the locality by activating an underutilised area and improve safety through removal of the existing dwelling at the subject site which is currently derelict.



Figure 4 - Landholding for Future Development

5.0 HERITAGE CONSIDERATIONS

City of Vincent Municipal Heritage Inventory

The City's Municipal Heritage Inventory ('MHI') lists the existing dwelling at the subject site as a 'Moderate Level of Significance' which is described as:

Contributes to the heritage of the locality. Has some altered or modified elements, not necessarily detracting from the overall significance of the place.

Management Category B - Conservation Recommended

Consider for inclusion on the MHI (Heritage List) if owner/applicant consents to inclusion.

The City of Vincent prepared the following statement in 2006 with regard to the dwelling:

The house at 40 Guildford Road is a substantial and good example of the Federation Arts and Crafts style, which demonstrates the aspirations of the original developers for this neighbourhood before the growth of traffic on Guildford Road impacted so heavily on amenity.

The dwelling is in a state of disrepair and currently boarded up. Graffiti is evident internally and externally.



City of Vincent Heritage Management Local Planning Policies

Local Planning Policy 7.6.1: Heritage Management – Development Guidelines

The City's 'Local Planning Policy 7.6.1: Heritage Management – Development Guidelines for Heritage and Adjacent Properties' ('LPP 7.6.1') seeks to assist owners in undertaking alterations and additions to places listed on the City's MHI.

LPP 7.6.1 notes that planning approval from the City is required where demolition of a heritage place is proposed. Consistent with the requirements of the policy, this application seeks approval from the City for demolition of the existing dwelling at the subject site to facilitate the future development of social housing.

Local Planning Policy 7.6.4: Heritage Management – Interpretive Signage

As contemplated under the City's 'LPP 7.6.4 – Heritage Management – Interpretive Signage' ('LPP 7.6.4'), we understand that the City may require Interpretive Signage to recognise the history of the place as a condition of the approval. However, given a photographic archival record of the dwelling has been undertaken, this is considered adequate in terms of capturing the historical record of the site. No interpretation signage is considered necessary as part of the demolition and future redevelopment of the site.

<u>Local Planning Policy 7.6.5: Heritage Management – Amendments to the Municipal Heritage Inventory</u>

The City's 'LPP 7.6.5: Heritage Management – Amendments to the Municipal Heritage Inventory' ('LPP 7.6.5') outlines that the City may consider amendments to the MHI through the Demolition Planning Application process. LPP 7.6.5 outlines where a building is requested to be removed from the MHI, at least one (1) of the following conditions must be met, as detailed in the table below.

Table 2 – Conditions for Removal of a Building from the Municipal Heritage Inventory

Policy Condition	Comment
Cultural Heritage Significance The cultural heritage significance of the place in the existing heritage assessment was erroneous.	The cultural heritage significance of the place was not erroneous in 2007 when last assessed. It was noted at that time that the integrity of the historic setting had been compromised. Since then, the increased traffic on Guildford Road has led to an acceleration in the changes to the streetscape and its original neighbourhood context. In 2007, the place was occupied and demonstrated its original use and much of its original detail. In 2023, the place is no longer habitable and original fabric has been stripped from the place and the remaining fabric is in poor condition. To make the place viable for use would require removal of the structures across the rear of the property and replacement of much of the remaining fabric in the front rooms of the place. These changes would have an impact on the cultural heritage significance.
Condition A structural condition report conducted by a registered structural engineer states that the structural integrity of the place has failed to the point where it cannot be rectified without the removal of a majority of its significant fabric. Note: The poor state of a place should not in itself be a reason for removal from MHI.	A structural engineer's report has not been prepared. The application does not seek to demolish the building based on its current structural condition. The subject lot was originally acquired by the State for the purpose of delivering major road upgrades along Guildford Road and East Parade. Other properties acquired for the same purpose have previously been demolished in preparation for the future upgrades. The subject dwelling has been retained as far as practicable in the interim to allow for the final land requirements to be determined in order to understand the impact to the dwelling and the potential for retention.

Social or Historic Significance only

Where the heritage value is historic and/or social only the owner/applicant can demonstrate that it cannot practically be retained in its entirety or in part because:

- a) The location of the building on the site; or
- b) The limited Vehicular Access to the site and non-compliance with Australian Standards: or
- c) The inability to comply with the National Construction Codes Series e.g. ramps, corridor widths etc.; or d) The inability of the existing building structure or materials to be incorporated
- e) The inability of the existing building to support additional height and bulk to the intention of the locality as prescribed in the relevant planning policy.

into the new development; or

The primary planning justification for proposing the removal of the dwelling from the MHI and supporting its demolition fall within sub-clauses (a) and (d).

(a) The location of the building on the site

Main Roads have progressed development of plans for major road upgrades at the Guildford Road / East Parade intersection and now have an endorsed land requirement plan which confirms the extent of additional road widening necessary to facilitate the upgrades. The plan confirms that the road widening will materially impact on the fabric of the dwelling. As outlined in Figures 2 and 3 and Attachments 2 and 4, the existing dwelling is incompatible with the future MRS PRR reservation as it will encroach into the road reserve.

The existing dwelling will require partial demolition and significant modification affecting the primary frontage including the front room, steps, verandah and associated footings to in order to eliminate encroachment into the future road reserve and attempt to retain remaining portions of the dwelling. The brick and metal roof dwelling cannot be relocated to account for the road widening.

Hocking Heritage + Architecture considered that the identified historic value of the dwellings role in demonstrating the creation of a neighbourhood clustered around Guildford Road is no longer evident because of existing changes to the original streetscape character. The ultimate changes to the street layout and the proximity of the dwelling to the street edge will fundamentally alter the context and relationship of the dwelling to the streetscape, further diminishing its authenticity, original character and historic value.

Hocking Heritage + Architecture conclude that due to the extent of required modifications, the historical fabric and character of the dwelling will be impacted to a point where it is not considered that the dwelling could be sustained and retain its heritage values.

The planned road widening and major upgrades of the East Parade / Guildford Road intersection is an important piece of transport infrastructure as identified in the Perth and Peel@3.5million Central Sub-Regional Framework. Subsequently, the existing dwelling will need to be demolished and removed.

(d) The inability of the existing building structure or materials to be incorporated into the new development.

The existing dwelling cannot be incorporated into the proposed Mount Lawley HDP development mainly due to its location and incompatibility with the existing and proposed MRS PRR reservation. The location of the dwelling in proximity to the existing MRS PRR reservation is non-compliant with the R100 primary street setback requirement of 2.0m. The proposed MRS PRR reservation falls within front portions of the dwelling itself.

The removal of the dwelling will allow for a comprehensive redevelopment of the wider development site for the delivery of new housing supply though an active State Government initiative in line with priority State Government policy objectives.

There may be opportunity as part of the demolition of the dwelling to recycle materials for use in future developments.

As demonstrated above, the existing dwelling cannot practically be sustained and retain its heritage values. We respectfully request that Council approve the proposed demolition and remove the property from the City's MHI.

Heritage Impact Statement

A Heritage Impact Statement ('HIS') and archival photographic record have been prepared by Hocking Heritage + Architecture (Hocking) in support of the proposed demolition of the dwelling.

Refer Attachment Five - Heritage Impact Statement.



The HIS notes that the decline in the condition of the building has meant a significant loss of aesthetic values. The evolution of Guildford Road to a busy main road has meant that any connection with the former community has long been absent. The HIS also assesses the impact that the additional road widening will have on the dwelling and concludes that:

'the demolition of the portion of the building will result in the loss of authenticity and integrity of the building. The remainder of the building could not be sustained and retain its heritage values.'

In summary, the incremental change to the function of Guildford Road and the associated streetscape including the properties adjoining the subject lot over time has resulted in a diminishing of the significance and character of the original streetscape and dwelling. The modifications that will be required as a result of additional road upgrades planned for Guildford Road will result in the authenticity of the character, style and physical fabric of the dwelling being reduced to a point where it no longer holds a practical value of retention.

As recommended in the HIS, Hocking have prepared a detailed archival photographic record which captures the remaining aesthetic heritage values evident at the place.

Refer Attachment Six - Archival Photographic Record

6.0 DEMOLITION METHODOLOGY

The demolition works will be completed in one stage and will include removal of all buildings and associated infrastructure.

At this juncture, a demolition contractor has not been appointed for the proposed works. Demolition methodology will be determined by the contractor, however, it is expected that the methodology will include:

- Service disconnections and rodent baiting;
- Site establishment and securing of the subject site;
- Removal of any hazardous materials (as required);
- Removal of ancillary structures, fittings, salvageable materials, deleterious materials etc;
- Vegetation removal and protection of trees to be retained;
- Further breakdown of demolished material or deconstructed structures; and
- Transport of demolished or deconstructed materials from the site.

Working hours for demolition are to be confirmed, but it is expected that works will be undertaken between the hours of 7am to 7pm Monday to Saturday (excluding public holidays), in accordance with the standard construction hours under the *Environmental Protection (Noise) Regulations 1997*. Any work outside these hours will require approval of an Out of Hours Noise Management Plan by the City.

It is expected that most vehicular movements associated with the demolition works will be via the laneway (removal of the rear fencing) and Stanley Street given Guildford Road is a busy regional road.

A more detailed Demolition Management Plan will be prepared by the appointed demolition contractor and will be submitted with the Demolition Permit application lodged with the City. This will include further details in relation to:

- Demolition methodology;
- Vegetation retention and protection;
- Noise and vibration management;
- Traffic management;
- Dust management;
- Safety and security; and
- Dilapidation surveys and reports.



As this Demolition Management Plan cannot be prepared until the demolition methodology is confirmed by the appointed contractor, it is considered that this matter can be appropriately dealt with via a condition of planning approval requiring the submission of the Demolition Management Plan for endorsement by the City, prior to lodgement of a Demolition Permit application.

7.0 SUMMARY

This application seeks approval for complete demolition of the existing residential building and associated infrastructure at the subject site.

The demolition is proposed to facilitate widening of Guildford Road reserve to accommodate future planned major upgrades of the Guildford Road/ East Parade intersection and will also allow for the ultimate redevelopment of the site in line with priority State Government housing policy catered towards access and housing diversity.

The progression of these demolition works is an urgent priority, and therefore we respectfully request the City's assistance in progressing this application for development approval as quickly as possible, noting that:

- The demolition works are necessary to enable the widening of the Guildford Road Primary Regional Road reserve to accommodate planned major upgrades of the Guildford Road / East Parade intersection:
- Demolition of the existing dwelling is necessary to enable comprehensive redevelopment of a broader government landholding (HDP Mount Lawley site) for the purpose of improving housing choices and access;; and
- The existing dwelling at the subject site is vacant, boarded up and presents a safety hazard to the public.





Plan Information			Su	Survey Details			
Freehold Freehold		Fie	ld Records				
Plan Type	Deposited Plan			clared as Special Survey	NO		
Plan Purpo	ose Su	ubdivision		— Are	ea.		
Plan Hea	ding			C	miay Cartificata Das	udation 54	
ots 501-504 & 801-805			Su	ırvey Certificate - Reg	Julation 54		
					NICHOLAS KAITSE		
Locality 8	& Local Government			ne	reby certify that this plan is (a) survey; and	s accurate and is correct rep	resentation of the -
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6	EASEMENT (SEWERAGE)	SEC 27A OF THE T.F REGULATION 6	P & D ACT	D 75898	LOT 503	WATER CORPORATION	SEE NOTE
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Am	enc	lme	nts

Version	Lodgement Type	Amendment Description	Authorised By	Date	

Former Tenure

New Lot / Land	Parent Plan Number	Parent Lot Number	Title Reference	Subject Land Description
501	P 2001	Pt 247	2208 / 552	
	P 2001	Pt 248	2208 / 543	
	P 2001	Pt 249	2209 / 504	
	P 2001	Pt 250	2208 / 544	
	P 2001	Pt 251	2209 / 508	
	P 2001 DP 31182	Pt 252 Pt 402	2209 / 506 2209 / 506	
	DP 31182	Pt 403	2209 / 507	
	P 2001	Pt 254	2209 / 507	
	P 2001	Pt 255	1701 / 915	
	P 2001	Pt 256	2009 / 635	
	DP 426938	Pt 552	25557 555	
502	P 2001	Pt 234	1464 / 800	
	P 2001	Pt 235	1286 / 319	
	P 2001	Pt 236	1187 / 471	
	P 2001	Pt 237	2208 / 548	
	P 2001	Pt 238	2208 / 546	
	P 2001 P 2001	Pt 239 Pt 240	2208 / 549 2208 / 550	
	P 2001	Pt 241	2208 / 551	
	DP 31179	Pt 400	2208 / 540	
	DP 31179	Pt 401	2208 / 541	
	P 2001	Pt 243	2208 / 542	
	P 2001	Pt 244	2209 / 505	
	P 2001	Pt 245	2208 / 545	
	P 2001	Pt 246	2208 / 547	
503	DP 426937	Pt 550		
	DP 426937	Pt 551	0470 / 04	
	P 2001	Pt 207	2178 / 84	
	P 2001	Pt 208	1265 / 648	
50.4	P 2001	Pt 209	1265 / 649	
504	P 2001	Pt 202	1868 / 517	
	P 2001	Pt 203	1418 / 87	
004	P 2001	Pt 204	1887 / 420	
801	P 2001 P 2001	Pt 255 Pt 256	1701 / 915 2009 / 635	
	DP 426938	Pt 552	2009 / 033	
802	P 2001	Pt 247	2208 / 552	
	P 2001	Pt 248	2208 / 543	
	P 2001	Pt 249	2209 / 504	
	P 2001	Pt 250	2208 / 544	
	P 2001	Pt 251	2209 / 508	
	P 2001	Pt 252	2209 / 506	
	DP 31182	Pt 402	2209 / 506	
	DP 31182	Pt 403	2209 / 507	
	P 2001	Pt 254	2209 / 507	
803	P 2001	Pt 234	1464 / 800	
	P 2001	Pt 235	1286 / 319	
	P 2001	Pt 236	1187 / 471	
	P 2001	Pt 237	2208 / 548	
	P 2001	Pt 238	2208 / 546	
	P 2001	Pt 239	2208 / 549	
	P 2001	Pt 240	2208 / 550	
	P 2001	Pt 241	2208 / 551	
	DP 31179 DP 31179	Pt 400	2208 / 540	
	P 2001	Pt 401 Pt 243	2208 / 541 2208 / 542	
	P 2001	Pt 244	2208 / 542	
	P 2001	Pt 245	2208 / 545	
	P 2001	Pt 246	2208 / 547	
804	DP 426937	Pt 550		
	DP 426937	Pt 551		
	P 2001	Pt 207	2178 / 84	
	P 2001	Pt 208	1265 / 648	
	P 2001	Pt 209	1265 / 649	
805	P 2001	Pt 202	1868 / 517	
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	P 2001 P 2001	Pt 204	1887 / 420	



-Current as at REVISION A

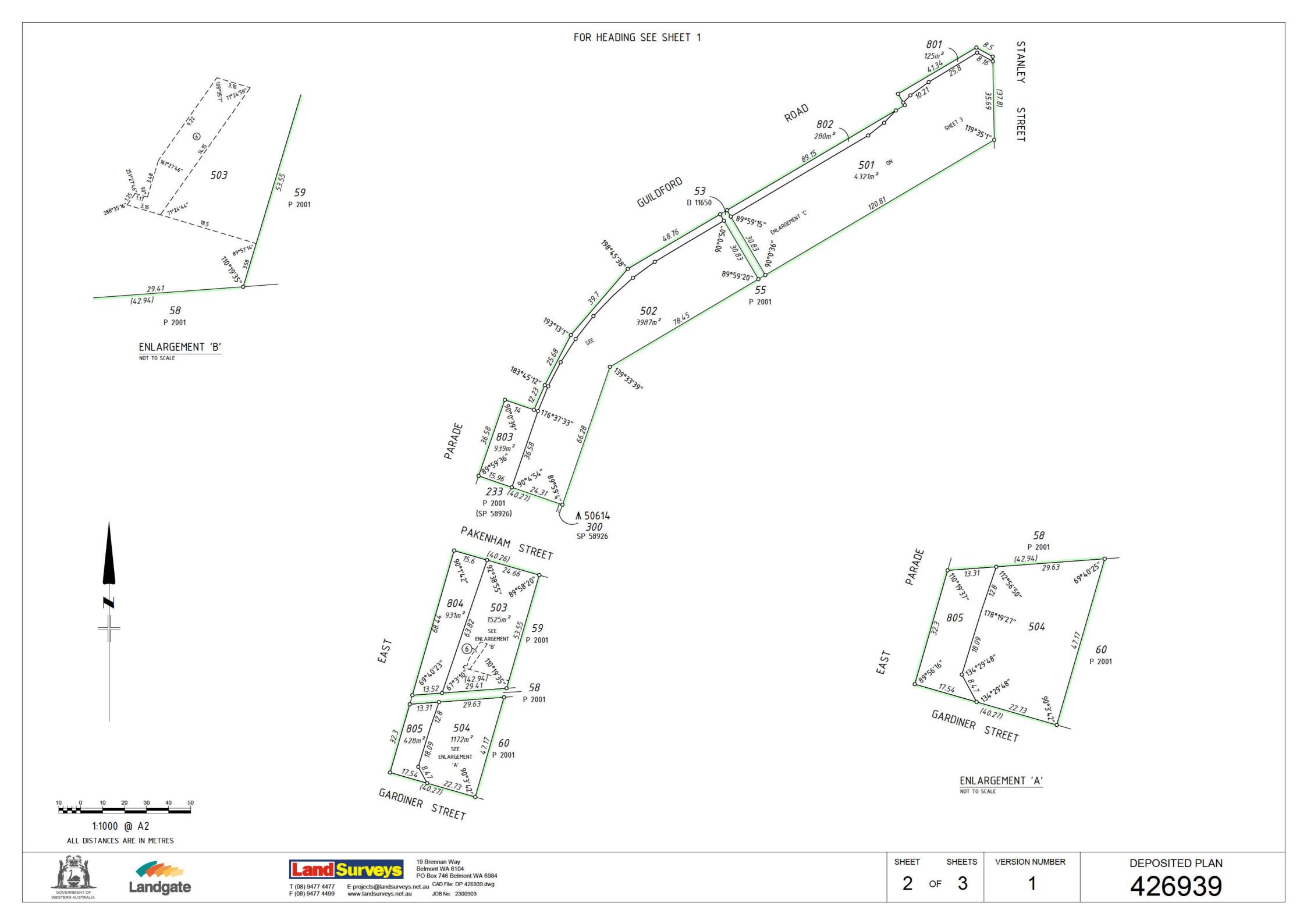
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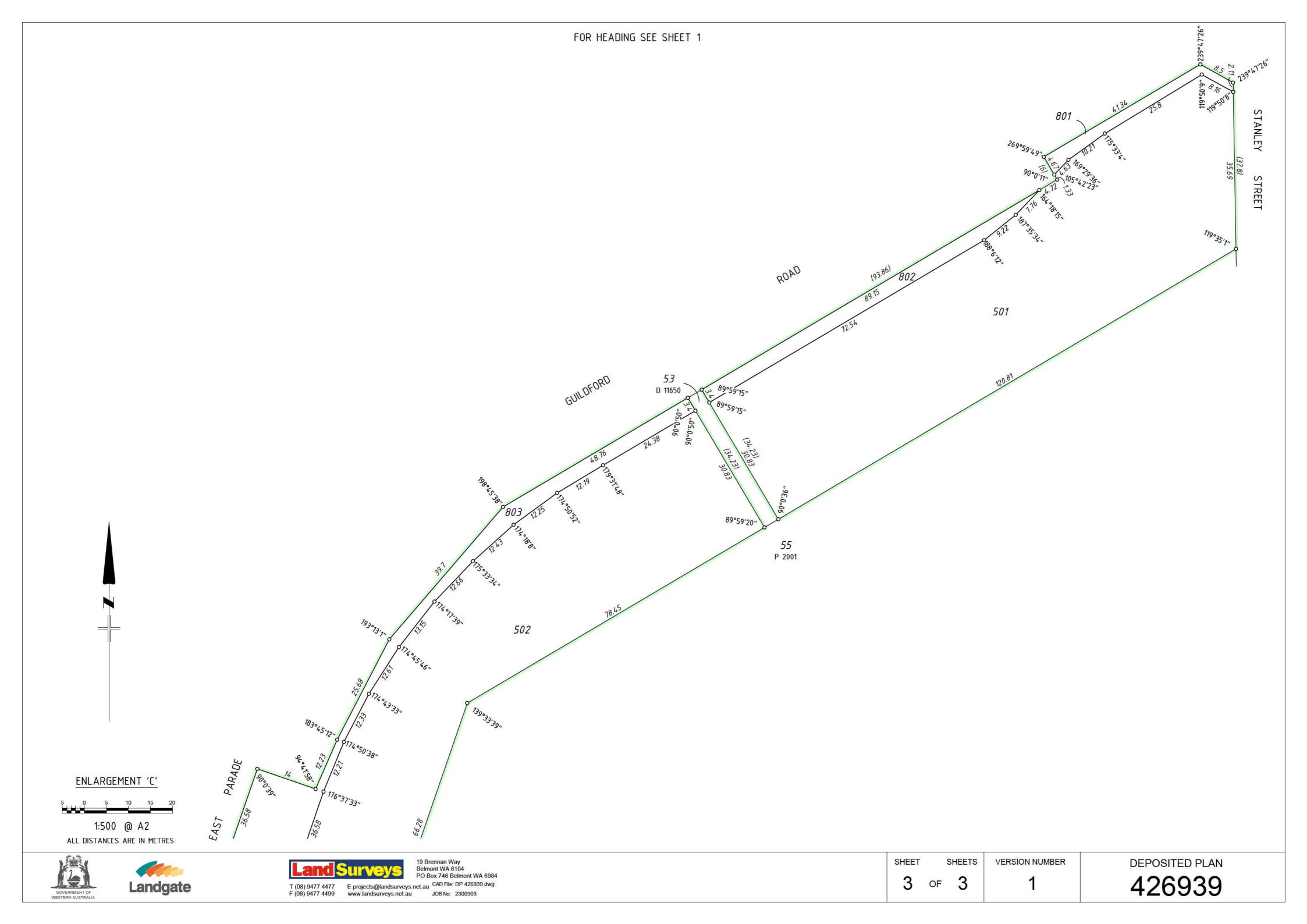


DRAFT ONLY















P3138, LOT 254 (40) GUILDFORD RD, MOUNT LAWLEY Heritage Impact Statement



HOCKING HERITAGE + ARCHITECTURE

August 2023

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HHA Job No. 2023-08

Rev No	Author	Reviewer	Date
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А	Prue Griffin	Blake Rawlinson	August 2023
В	Prue Griffin		

Contents

1.	Introduction	. 5
2.	Site Analysis	. 5
2.1	Location	5
2.2	Heritage Listing	7
2.3	Statement of Significance	7
3.	Subject Property	. 7
3.1	Physical Description	7
3.2	Streetscape	8
3.3	Elevations and Landscape	9
3.4	Internal Photographs	
3.5	History	15
4.	Proposed Development	15
5.	Assessment of Impact	17
6.	Conclusion	18

Figures

Figure 1:	Location Map	6
Figure 2:	Lots 254 and 403 (40) Guildford Road Mount Lawley.	6
Figure 3:	View southwest on Guildford Road and vacant lot adjacent	8
Figure 4:	View southwest on Guildford Road towards the Mount Lawley subway	8
Figure 5:	View northeast on Guildford Road towards subject property	8
Figure 6:	View of the western elevation across the adjacent vacant lots	8
Figure 7:	View showing relationship to Guildford Road	
Figure 8:	View showing relationship to Guildford Road	8
igure 9:	Front Elevation	
Figure 10:	Front Elevation	9
Figure 11:	Front Elevation	9
igure 12:	Front Elevation	9
Figure 13:	Rear Elevation.	9
Figure 14:	Rear Elevation.	9
Figure 15:	West Elevation	
Figure 16:	East Elevation.	. 10
igure 17:	Front Door.	
Figure 18:	Hallway.	
Figure 19:	Bedroom	. 11
Figure 20:	Bedroom.	
Figure 21:	Bedroom	
Figure 22:	Bedroom 1.	
Figure 23:	Bedroom 2.	
Figure 24:	Bedroom 3.	
Figure 25:	Lounge Room	
igure 26:	Lounge Room	
Figure 27:	Lounge Room	
igure 28:	Lounge Room	
igure 29:	Dining Room (former kitchen)	
Figure 30:	Dining Room (former kitchen)	
Figure 31:	Kitchen	
igure 32:	Kitchen ceiling.	
igure 33:	Kitchen alcove	
igure 34:	Kitchen	
Figure 35:	Bathroom.	
igure 36:	Bathroom window	
Figure 37:	Road Widening Plan prepared by Main Roads	. 16



1. Introduction

This Heritage Impact Statement has been prepared at the request of the Department of Planning Lands and Heritage. Demolition of the building is proposed to enable future development of this site and adjacent properties on Guildford Road and East Parade, Mount Lawley for social housing.

Alongside the proposed development of the large parcel of land owned by the DPLH, Main Roads WA have assessed that Guildford Road needs to be widened along the southern side of Guildford Road to accommodate increased volume of vehicle traffic. The volume of traffic is also predicted to increase with any proposed development of the land held by DPLH. The widening will require resumption of portion of all lots on the south side of Guildford Road between Stanley Street and Pakenham Street.

The proposed resumption for road widening will require portion of the subject property at 40 Guildford Road to be removed.

40 Guildford Road was considered by the Department of Planning Lands and Heritage for inclusion in the State Register of Heritage Places in 2002 and was found to be below threshold for inclusion.

This heritage impact statement seeks to assess the impact on the cultural heritage significance of the place and some consideration of the wider impact on the streetscape. The report has been prepared following the guidelines established by the Heritage Council in their publication *Heritage Impact Statement – A Guide*.

2. Site Analysis

2.1 Location

The property is located on the southeast side of Guildford Road in the block bound by Stanley Street and East Parade.

The property is located across two lots; lot 254 (40) on Plan 2001 and lot 403 on Deposited Plan 31182 as designated on Certificate of Title Volume 2209 Folio 50.

On either side of the lot are vacant lots where former residences of a similar age were located.

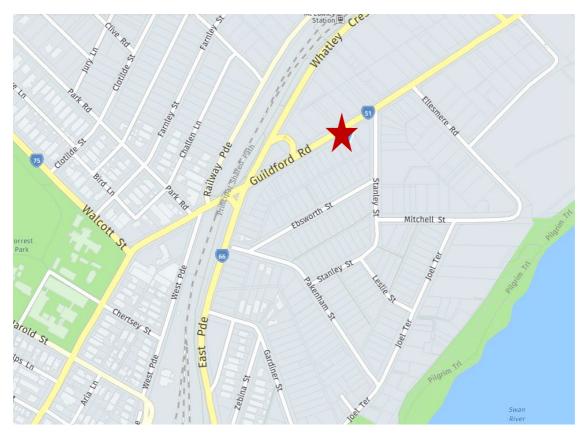


Figure 1: Location Map Courtesy Google Maps, accessed 21 October 2022



Figure 2: Lots 254 and 403 (40) Guildford Road Mount Lawley. COURTESY CITY OF VINCENT INTRAMAPS

2.2 Heritage Listing

The place has been identified by the City of Vincent as a Moderate Level of Significance which is described as:

Contributes to the heritage of the locality. Has some altered or modified elements, not necessarily detracting from the overall significance of the place.

Management Category B - Conservation Recommended

Consider for inclusion on the MHI (Heritage List) if owner/applicant consents to inclusion.

Туре	Status	Date	Category
Local Heritage Survey		12 Sept 2006	Category B
Heritage List	Adopted	12 Sept 2006	
Heritage Agreement	None		
State Register	Below Threshold	30 Nov 2001	
Register of National Estate			
Classified by the National Trust			

2.3 Statement of Significance

The City of Vincent prepared the following statement in 2006.

The house at 40 Guildford Road is a substantial and good example of the Federation Arts and Crafts style, which demonstrates the aspirations of the original developers for this neighbourhood before the growth of traffic on Guildford Road impacted so heavily on amenity.

3. Subject Property

3.1 Physical Description

This substantial single storey brick and corrugated zincalume residence demonstrates the Federation Queen Anne style. It is an asymmetric floor plan with a verandah wrapping the front and portion of the western side of the building.

It features an elaborate gable infill on the projecting bay and a bullnose verandah roof supported on turned posts. The verandah is brick paving on sand infill that is contained by limestone foundations. The original timber verandah has been removed although the steps to the main entry do remain.

Internally the place retains its original floor plan with some additions across the rear. In general, there is little evidence of any original finishes as the place has been stripped of all architectural details, such as architraves, skirtings and the majority of the floorboards. Windows are all broken and some window frames have been completely removed. On the eastern elevation there is evidence of failed brickwork.

The place is in very poor condition and graffiti is evident internally and externally.

The garden shows no evidence of any formal planting and although some trees are large specimens there are not species of any particular rarity or merit.

3.2 Streetscape



Figure 3: View southwest on Guildford Road and vacant lot adjacent.



Figure 4: View southwest on Guildford Road towards the Mount Lawley subway.



Figure 5: View northeast on Guildford Road towards subject property.



Figure 6: View of the western elevation across the adjacent vacant lots.



Figure 7: View showing relationship to Guildford Road.



Figure 8: View showing relationship to Guildford Road.

3.3 Elevations and Landscape

The majority of the exterior of the original residence still demonstrates the brick construction with concrete bands and some remnants of tuckpointing. Large areas of the external walls have graffiti and the surrounding grounds are in poor condition with some mature trees.



Figure 9: Front Elevation



Figure 10: Front Elevation



Figure 11: Front Elevation



Figure 12: Front Elevation



Figure 13: Rear Elevation.



Figure 14: Rear Elevation.







Figure 16: East Elevation.

3.4 Internal Photographs

The interior of the property was poorly lit and difficult to navigate because of the removed floorboards and accumulation of debris. The following photographs demonstrate that the majority of detail has been removed. Apart from some original floorboards there are no architraves, skirtings or doors. There is also asbestos sheeting in the rear of the building.



Figure 17: Front Door.



Figure 18: Hallway.



Figure 19: Bedroom



Figure 20: Bedroom.



Figure 21: Bedroom



Figure 22: Bedroom 1.

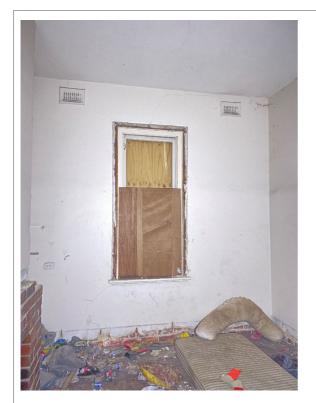


Figure 23: Bedroom 2.



Figure 24: Bedroom 3.



Figure 25: Lounge Room.



Figure 26: Lounge Room.

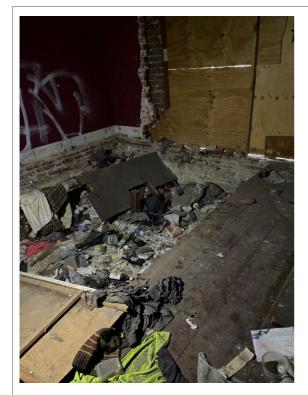


Figure 27: Lounge Room

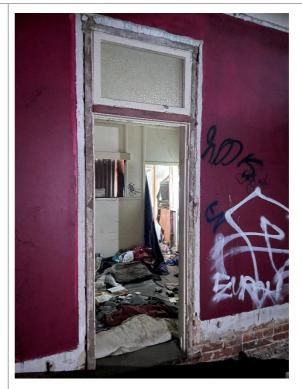


Figure 28: Lounge Room



Figure 29: Dining Room (former kitchen)



Figure 30: Dining Room (former kitchen)



Figure 31: Kitchen.



Figure 32: Kitchen ceiling.



Figure 33: Kitchen alcove.

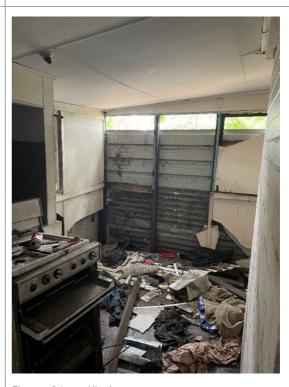


Figure 34: Kitchen.



Figure 35: Bathroom.



Figure 36: Bathroom window.

3.5 History

This place was built c1904 as a private residence. It was used for that purpose until its declining condition made it uneconomic to repair. The place was closed and has been accessed by vagrants for some years and been stripped of any original detail.¹

The adjacent residences on Guildford Road have been demolished in the early 2000s leaving the place isolated within cleared lots to the north and south.

4. Proposed Development

The Department of Planning Lands and Heritage are proposing to develop this site and adjoining lots for future social housing. The form and scale of the development has not been finalised at this stage. Nevertheless, it is a requirement of the new development that the site is cleared to enable optimum occupancy of the site.

Alongside the proposed development of the large parcel of land owned by the DPLH, Main Roads WA have assessed that Guildford Road needs to be widened along the southern side of Guildford Road to accommodate the current increased volume of vehicle traffic. The volume of traffic is also predicted to increase with any proposed development of the land held by DPLH. The widening will require resumption of portion of all lots on the south side of Guildford Road between Stanley Street and Pakenham Street.

Specifically, the proposed resumption for road widening will require portion of the subject property at 40 Guildford Road to be removed.

Therefore the subject property is required to be removed for future development of the site and because it will hamper the road widening which is required for the ongoing safety and amenity of the community.

Refer to the Archival Record for 40 Guildford Road, Mount Lawley, May 2023.



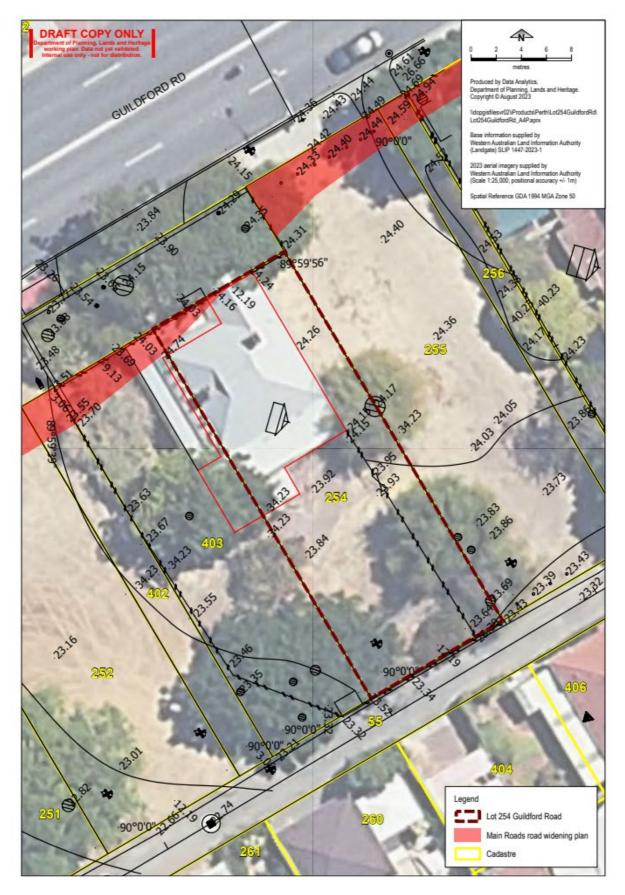


Figure 37: Road Widening Plan prepared by Main Roads.



5. Assessment of Impact

The development application is seeking to remove the building from the City's Municipal Heritage Inventory (MHI) to enable demolition of the building.

Under Clause 2 of the City of Vincent's Heritage Policy 7.6.5, amendments can be made to the MHI to accompany applications for demolition.

The requirements under Figure 1 of that policy state that to delete a building from the MHI, the application would be to demonstrate **one** of the following

- The cultural heritage significance of the place in the existing heritage assessment was erroneous.
- A structural condition report conducted by a registered structural engineers states that the structural integrity of the place has failed to the point where it cannot be rectified without the removal of a majority of its significant fabric. Note: The poor state of a place should not in itself be a reason for removal from MHI
- Where the heritage value is historic and/or social only the owner/applicant can demonstrate that it cannot practically be retained in its entirety or in part

RATIONALE FOR REMOVAL FROM THE MHI	RATIONALE
The cultural heritage significance of the place in the existing heritage assessment was	The cultural heritage significance of the place was not erroneous in 2007 when last assessed.
erroneous.	It was noted at that time that the integrity of the historic setting had been compromised. Since then, the increased traffic on Guildford Road has led to an acceleration in the changes to the streetscape and its original neighbourhood context.
	In 2007, the place was occupied and demonstrated its original use and much of its original detail. In 2023, the place is no longer habitable and original fabric has been stripped from the place and the remaining fabric is in poor condition.
	To make the place viable for use would require removal of the structures across the rear of the property and replacement of much of the remaining fabric in the front rooms of the place. These changes would have an impact on the cultural heritage significance.
A structural condition report conducted by a registered structural engineers states that the structural integrity of the place has failed to the point where it cannot be rectified without the removal of a majority of its significant fabric. Note: The poor state of a place should not in itself be a reason for removal from MHI	A structural engineer's report has not been prepared.
Where the heritage value is historic and/or social only the owner/applicant can demonstrate that it cannot practically be retained in its entirety or in part	The heritage values of the place were determined to be in part the aesthetic value of its Federation Arts and Crafts style which is no



longer apparent because of the loss of original detail.

The historic and social values of the place were identified in the remaining form and fabric of the place. This has now been significantly diminished through vandalism and the deterioration of the condition of the remaining fabric.

The identified historic value of its role in demonstrating the creation of a neighbourhood clustered around Guildford Road is no longer evident.

In addition to the above requirements of the Heritage Policy 7.6.5 an assessment of the impact of demolition on the heritage values of the place has been determined through the values designated in the 2006 Heritage Assessment for the Local Heritage Survey.

The house at 40 Guildford Road is a substantial and good example of the Federation Arts and Crafts style, which demonstrates the aspirations of the original developers for this neighbourhood before the growth of traffic on Guildford Road impacted so heavily on amenity.

The decline in the condition of the building has meant a significant loss of aesthetic values and the evolution of Guildford Road to a busy main road has meant that any connection with the former community has long been absent.

HERITAGE VALUE	ASSESSMENT OF IMPACT
the house at 40 Guildford Road is a substantial and good example of the Federation Arts and Crafts style, which demonstrates the aspirations of the original developers for this reighbourhood before the growth of traffic on Guildford Road impacted so heavily on the immenity	The demolition of the building will lead to a loss of the building fabric but its degraded state has meant its heritage values are already diminished from the 2006 statement. The association with the original development has long been absent because of the changing nature of the adjacent properties on Guildford Road.
	The future road widening of Guildford Road will have a further impact on the heritage value associated with the former streetscape and community which formerly lived adjacent.

6. Conclusion

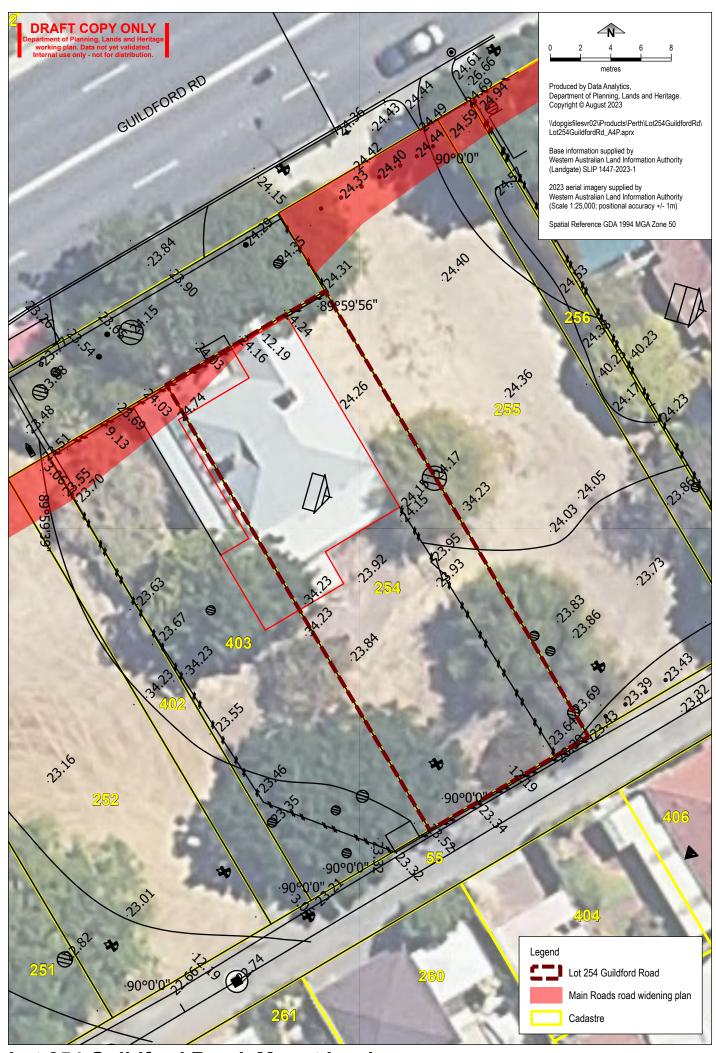
The demolition of the building at 40 Guildford Road, Mount Lawley is supported.

The road widening is essential for the safety and amenity of the wider community. Demolition of portion of the building will result in the loss of authenticity and integrity of the building. The remainder of the building could not be sustained and retain its heritage values.

The preparation of an archival photographic record will capture any remaining aesthetic heritage values evident at the place.

element.

ATTACHMENT FIVE - ROAD WIDENING REQUIREMENTS OVERLAY



Lot 254 Guildford Road, Mount Lawley

element.

ATTACHMENT SIX - ARCHIVAL PHOTOGRAPHIC RECORD





P3138, LOT 254 (40) GUILDFORD RD, MOUNT LAWLEY Photographic Archival Record



HOCKING HERITAGE + ARCHITECTURE

March 2023

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HHS Job No. 2023-08

Rev No	Author	Reviewer		Date	
-	Prue Griffin	Grady O'Brien	DPLH	March 2023	



Contents

Conte	ents	3
Figure	·\$	4
1.0	Background	
2.0	Statement of Significance	6
3.0	Location	6
4.0	Brief History	9
4.1	Occupants and owners	11
5.0	Photographs	14
5.1	Streetscape	14
5.2	Elevations and Landscape	16
5.3	Internal Photographs	20
6.0	Bibliography	27
Appe	ndix A – Certificates of Title	28



Figures

Figure 1:	Location Plan	
Figure 2:	Lots 254 and 403 (40) Guildford Road Mount Lawley	
Figure 3:	Site Plan	8
Figure 4:	Sewerage Plan Sheet 226, 1917	10
Figure 5:	Sewerage plan of the property, 1917	12
Figure 6:	Aerial photograph, 1965	12
Figure 7:	Floor Plan	
Figure 8:	View southwest on Guildford Road and vacant lot adjacent	14
Figure 9:	View southwest on Guildford Road towards the Mount Lawley subway	14
Figure 10:	View northeast on Guildford Road towards subject property	
Figure 11:	View of the western elevation across the adjacent vacant lots	
Figure 12:	View from the lane at the rear of the property	
Figure 13:	View from the lane at the rear of the property	
Figure 14:	View from the lane showing the rear property fence and planting	
Figure 15:	View from the lane to the western elevation	
Figure 16:	View showing relationship to Guildford Road	
Figure 17:	View showing relationship to Guildford Road.	
Figure 18:	Properties on the northern side of Guildford Road.	
Figure 19:	View to buildings on the northern side of Guildford Road	
Figure 20:	Front Elevation	
Figure 21:	Front Elevation	
Figure 22:	Front Elevation	
Figure 23:	Front Elevation.	
Figure 24:	Front Elevation showing verandah.	
Figure 25:	Front Elevation showing original steps	
Figure 26:	Rear Elevation.	
Figure 27:	Rear Elevation.	
Figure 28:	Rear Elevation.	
Figure 29:	Rear Elevation.	
Figure 30:	West Elevation.	
•	East Elevation.	
Figure 31:	Remnant planting on the east side of the house	
Figure 32:	· · · · · · · · · · · · · · · · · · ·	
Figure 33:	Overgrown creeper on the west elevation	
Figure 34:	Rubble and degraded plants on the west side of the lot	
Figure 35:	Fenced western side of the lot and some remnant hardscaping.	
Figure 36:	View of the mature trees in the backyard from the lane	
Figure 37:	Back yard	
Figure 38:	Front Door.	
Figure 39:	Hallway.	
Figure 40:	Hallway.	
Figure 41:	Hallway.	
Figure 42:	Bedroom	
Figure 43:	Bedroom.	
Figure 44:	Bedroom	
Figure 45:	Bedroom 1	
Figure 46:	Bedroom 1	
Figure 47:	Detail of floorboards	
Figure 48:	Bedroom 2	
Figure 49:	Bedroom 3.	
Figure 50:	Lounge Room	
Figure 51:	Lounge Room	
Figure 52:	Lounge Room	
Figure 53:	Lounge Room	
Figure 54:	Dining Room (former kitchen)	23



Figure 55:	Dining Room (former kitchen)	23
Figure 56:	Kitchen	24
Figure 57:	Kitchen ceiling	24
Figure 58:	Kitchen alcove	
Figure 59:	Kitchen	24
Figure 60:	Sleepout looking through to Dining Room.	
Figure 61:	Sleepout looking through to Dining Room.	
Figure 62:	Bathroom door and ceiling	
Figure 63:	Bathroom.	
Figure 64:	Bathroom.	
Figure 65:	Bathroom window.	



1.0 Background

This photograph archival record has been prepared at the request of the Department of Planning Lands and Heritage. Demolition is proposed for the building to enable future development of this site and adjacent properties on Guildford Road and East Parade, Mount Lawley.

This place was considered by the Department of Planning Lands and Heritage for inclusion in the State Register of Heritage Places in 2002 and was found to be below threshold for inclusion.

The place has been identified by the City of Vincent as a Moderate Level of Significance which is described as:

Contributes to the heritage of the locality. Has some altered or modified elements, not necessarily detracting from the overall significance of the place.

Management Category B - Conservation Recommended

Consider for inclusion on the MHI (Heritage List) if owner/applicant consents to inclusion.

This Archival Record has been prepared to enable the development of the site whilst recognising the heritage values of the place.

2.0 Statement of Significance

The City of Vincent have prepared the following statement.

The house at 40 Guildford Road is a substantial and good example of the Federation Arts and Crafts style, which demonstrates the aspirations of the original developers for this neighbourhood before the growth of traffic on Guildford Road impacted so heavily on amenity.

3.0 Location

The property is located on the south east side of Guildford Road in the block bound by Stanley Street and East Parade.

The property is located across two lots; lot 254 (40) on Plan 2001 and lot 403 on Deposited Plan 31182 as designated on Certificate of Title Volume 2209 Folio 50.

On either side of the lot are vacant lots where former residences of a similar age were located.





Figure 1: Location Plan

COURTESY NEARMAP



Figure 2: Lots 254 and 403 (40) Guildford Road Mount Lawley.

COURTESY CITY OF VINCENT INTRAMAPS



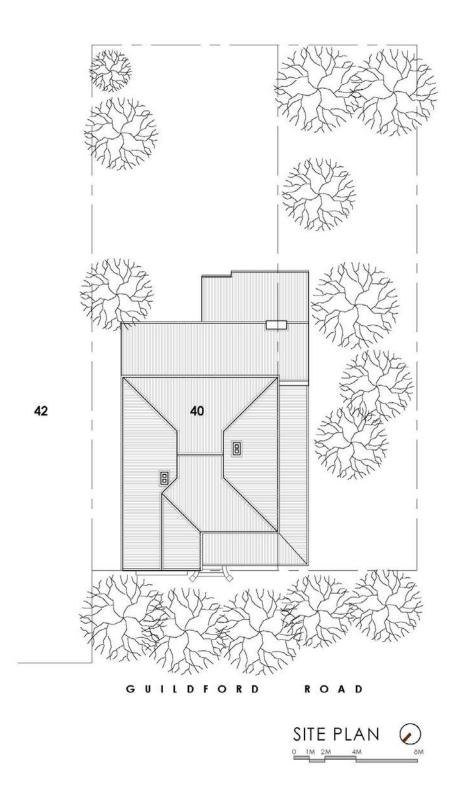


Figure 3: Site Plan



4.0 Brief History

This history has been expanded from the research prepared for the City of Vincent Local Heritage Survey. Acknowledgement is extended to the authors of that documentation.

This section of Guildford Road is part of the East Norwood Estate which was developed in 1898, on part of Locations A4 and A5, on the eastern side of the Fremantle-Guildford Railway line, in the East Perth/Mt Lawley area. The subdivision was carried out by surveyors Crossland & Hardy on behalf of the Perth (WA) Estate Company Limited of 364 Hay Street.

The strong demand for new housing was a result of the population boom created by the gold discoveries in the State. One member of the Perth (WA) Estate Company was Zebina Lane, who was an engineer and mine owner at the Great Boulder mines, and one of a number of people who made money in gold mining and reinvested it in land developments during this period. The Company had previously developed the adjoining Westralia Estate on the west side of the railway line on Location A4. The estate was promoted as having 'splendid building lots', 'made roads' and 'river frontages'. In the latter case these were the larger blocks along Joel Terrace which were expected to attract the wealthier buyers. It is evident from the subdivision map that this was not one of the earliest blocks sold, the earliest being those used for 'spec' and rental housing along the railway line (East Parade), Bramall and Summers Street.

The estate's boundary nearest to the subject place was Stanley Street (two house blocks from No. 40), which later became the boundary between the Town of Vincent (formed 1995) and that portion of Mount Lawley which is in the City of Stirling. This section of Guildford Road was listed in the Wise's Post Office Directories initially as 'Guildford old road' and by 1905 it was known as 'Old Guildford Road' and listed in conjunction with Lord Street. Around 1908 it became known as 'Guildford Road, Norwood' and it remained so until the 1940's.

No 40 Guildford Road, was well positioned for access to Perth's train system via the nearby Mount Lawley Station. Then in 1924 a single tram track was laid from the tram terminus on the corner of Lord and Lincoln Streets through the Mount Lawley Subway to Maylands. In 1939 this line was duplicated, and the Subway widened to accommodate the second track. This further improved access to the city.

In 1925 the resident was Herbert Illingworth. At that time the area around the Mount Lawley Subway (just a street block away) was a thriving village. The shops and businesses also listed in the Directories were No. 1 Guildford Road Methodist Church, No. 3 plumber, No. 5 Laundry, Nos. 8 - 10 butcher, No. 12 fancy goods and draper, No. 14 confectioner and grocer, No. 15 newsagent, stationer, tobacconist and State Savings Bank agency, No. 18 tobacco and fancy goods and No. 19 butcher. In 1.

The subdivision plan for this property was approved in 1898 and lots were purchased from the developer British Westralia Syndicate Limited.² Lots 253 and 254 were purchased in 1902 by Alice Victoria McColl.³

Alice Victoria McColl (c1863-1914) was the wife of railway employee, Stawell Austral McColl (c1861-1916). From the available evidence in the Post Office Directories and Electoral Rolls the place was built in 1904 as A. McColl is recorded living in Guildford Road in 1905. The builder or architect of the residence has not been determined. It is likely that a local builder, such as John Berne Hawkins who lived in Guildford Road, constructed the home in accordance with readily available plans from pattern books that were in common usage at the time. The plan form and remaining detail of the building indicate that the home was of some quality and not a cottage for occupants of limited

³ Certificate of Title, 161/20, Landgate.



9

Place 3818 House, City of Vincent InHerit database entry. Adopted 2006.

² Certificate of Title, 161/20, Landgate.

income. This conclusion is also supported by the evidence that the residence occupied more than one lot it and was set in a more expansive garden setting.⁴

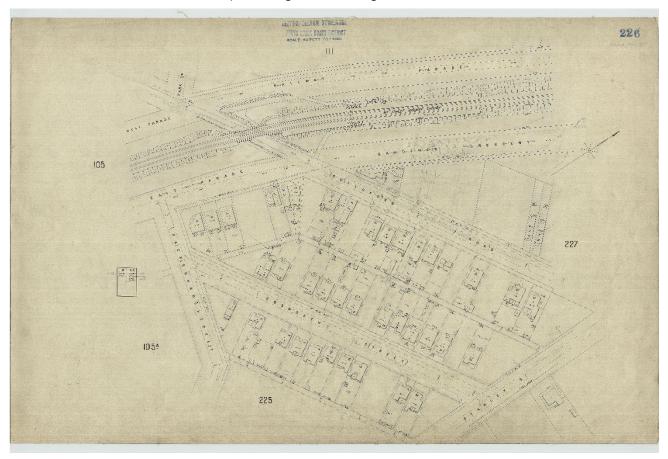


Figure 4: Sewerage Plan Sheet 226, 1917.

COURTESY SROWA SERIES 634 CONS 4156 ITEM 0226

The McColls appear to have lived in the place until c1911 and subsequently leased the place to tenants. A newspaper article from March 1911 records that Stawell and Alice McColl were living in St Georges Terrace Perth at that time.⁵

Post Office Directories record that there was a rapid turnover of occupants between 1912 and 1915 and was then occupied by caterer Andrew Cavanagh and his wife Jane until 1918.

In 1914, Alice McColl died, and the property transferred to Stawell McColl, and on his death in 1916 the property was transferred to their children, Alice Sophia McColl and Archibald Dougald McColl.⁶ The siblings continued to lease the property to tenants, traveller Herbert Illingworth and his wife Ethel Illingworth from 1919 to 1926.⁷

In 1926, the property was transferred to clerk Frederick William James Joyce (c1893-1973) and his wife Eunice Hilda Joyce, nee Bevan (c1895-1977). The couple married in 1914 and had at least four children and lived at this house until the 1970s. Frederick Joyce died in 1973 and Eunice lived on in the house until at least 1975 when the place was transferred to draftsman William Richard Marks and

Post Office Directories, State Library of WA, <u>Post office directories | State Library of Western Australia</u> (slwa.wa.gov.au) accessed February 2023.



10

Sewerage Plan Sheet 226 shows the width of the lot is larger than the majority of the housing lots adjacent.

⁵ The West Australian, 29 March 1911, p. 4.

⁶ Certificates of Title, 682/184 and 682/185, Landgate.

Public Relations Officer Lynette Marks.⁸ The couple lived at the house until 1986 when the house was transferred to the Western Australian Planning Commission.⁹ With the transfer of the property to the WAPC the residence was leased to tenants.

Aerial photographs from the mid 20th century indicate that the extent and form of the residence have not changed considerably since that time. The WAPC and its subsequent authorities maintained the property when it was occupied by tenants including the replacement of the roof cladding in the late 1980s.

The physical evidence suggests that the timber verandah was replaced in the late 1980s with the current verandah which is brick laid on sand.

The houses located to the south of the 40 Guildford Road were demolished in 2000, and the house to the north was demolished c2009. The original residential context of this portion of Guildford Road has been lost as a result of these changes.

The residence has been unoccupied for several years and is in a very poor condition.

4.1 Occupants and owners

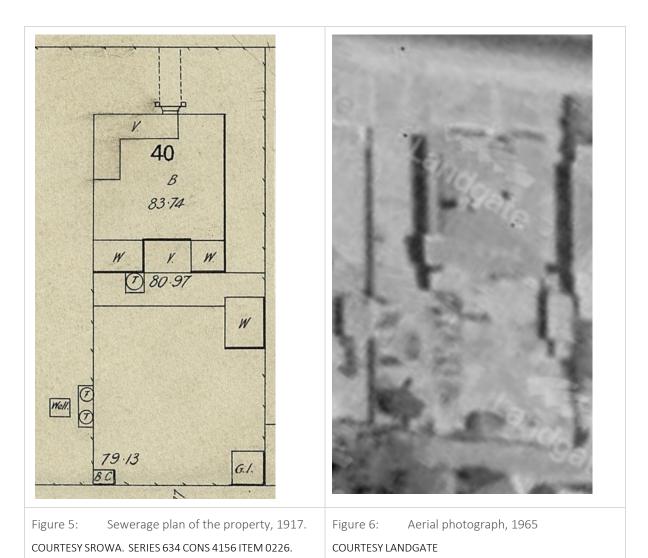
DATE	OWNERS	OCCUPANT
1898 - 1902	British Westralia Syndicate Limited	None
1902 - 1918	Alice Victoria McColl	 1905 – 1911 Stawell Austral McColl and Alice Victoria McColl. 1912 William J Franz 1913 Frederick W Koeppe 1914 John Dillon and Haswell Bromley 1915 - 1918 Andrew and Jane Cavanagh
1918 - 1926	Alice Sophia McColl and Archibald Dougald McColl	1919 - 1926 Herbert Illingworth
1926 – 1975	Frederick William Joyce and Eunice Hilda Joyce.	Frederick William Joyce (until 1973) and Eunice Hilda Joyce.
1975 - 1986	William Richard Marks and Theresa Barbara Marks	William Richard Marks and Theresa Barbara Marks
1986 - 2001	Western Australian Planning Commission	Various
2001 – 2023	Western Australian Planning Commission (Dept of Planning Lands and Heritage)	Various and vacant

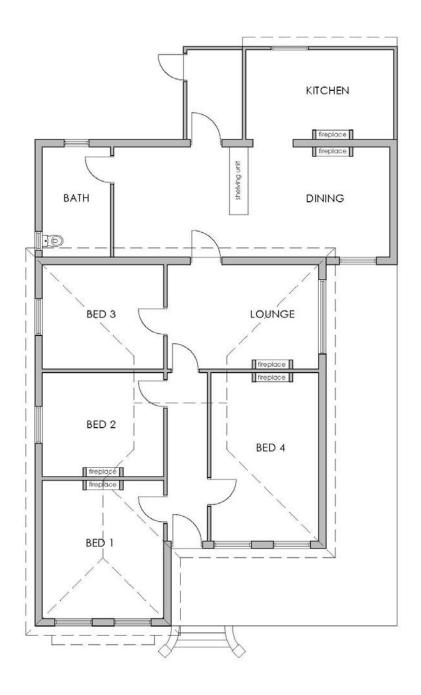
⁹ Certificate of Title 1070/301, Landgate.



11

⁸ Certificate of Title 1033/111, Landgate.





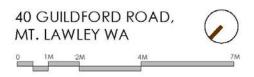


Figure 7: Floor Plan



5.0 Photographs

The following images were taken on 8 March 2023 by Hocking Heritage + Architecture. No access was available to the roof space or underfloor space.

5.1 Streetscape



Figure 8: View southwest on Guildford Road and vacant lot adjacent.



Figure 9: View southwest on Guildford Road towards the Mount Lawley subway.



Figure 10: View northeast on Guildford Road towards subject property.



Figure 11: View of the western elevation across the adjacent vacant lots.



Figure 12: View from the lane at the rear of the property.



Figure 13: View from the lane at the rear of the property.



Figure 14: View from the lane showing the rear property fence and planting.



Figure 15: View from the lane to the western elevation.



Figure 16: View showing relationship to Guildford Road.



Figure 17: View showing relationship to Guildford Road.



Figure 18: Properties on the northern side of Guildford Road.



Figure 19: View to buildings on the northern side of Guildford Road.

5.2 Elevations and Landscape

The majority of the exterior of the original residence still demonstrates the brick construction with concrete bands and some remnants of tuckpointing. Large areas of the external walls have graffiti and the surrounding grounds are in poor condition although there are some mature trees.



Figure 20: Front Elevation



Figure 21: Front Elevation



Figure 22: Front Elevation.



Figure 23: Front Elevation.



Figure 24: Front Elevation showing verandah.



Figure 25: Front Elevation showing original steps.



Figure 26: Rear Elevation.



Figure 27: Rear Elevation.





Figure 28: Rear Elevation.



Figure 29: Rear Elevation.



Figure 30: West Elevation.



Figure 31: East Elevation.



Figure 32: Remnant planting on the east side of the house



Figure 33: Overgrown creeper on the west elevation.



Figure 34: Rubble and degraded plants on the west side of the lot.



Figure 35: Fenced western side of the lot and some remnant hardscaping.



Figure 36: View of the mature trees in the backyard from the lane.



Figure 37: Back yard.

5.3 Internal Photographs

The interior of the property was poorly lit and difficult to navigate because of the removed floorboards and accumulation of debris. The following photographs demonstrate that the majority of detail has been removed. Apart from some original floorboards there are no architraves, skirtings or doors. There is also asbestos sheeting in the rear of the building.



Figure 38: Front Door.



Figure 39: Hallway.



Figure 40: Hallway.



Figure 41: Hallway.





Figure 42: Bedroom



Figure 43: Bedroom.



Figure 44: Bedroom

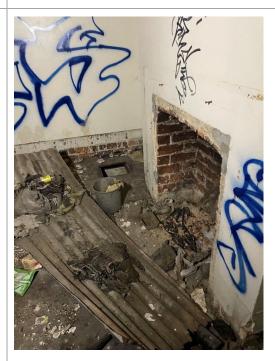


Figure 45: Bedroom 1.



Figure 46: Bedroom 1.



Figure 47: Detail of floorboards.





Figure 48: Bedroom 2.



Figure 49: Bedroom 3.



Figure 50: Lounge Room.



Figure 51: Lounge Room.

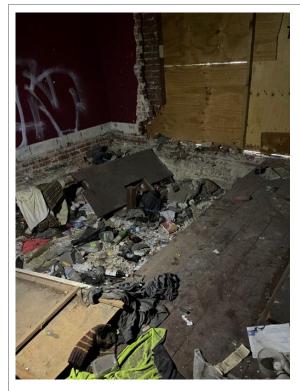


Figure 52: Lounge Room

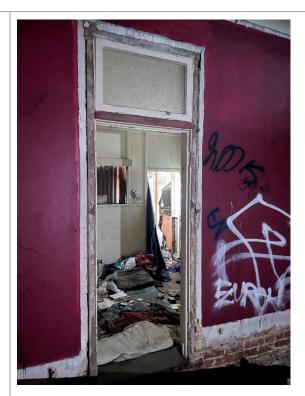


Figure 53: Lounge Room



Figure 54: Dining Room (former kitchen)



Figure 55: Dining Room (former kitchen)







Figure 57: Kitchen ceiling.

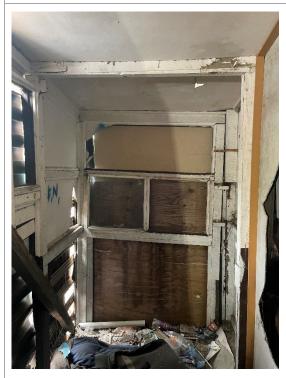


Figure 58: Kitchen alcove.

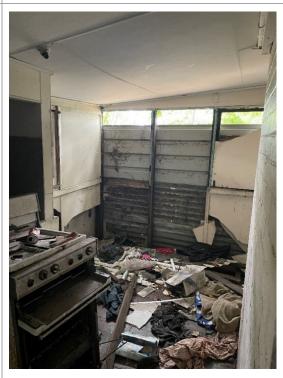


Figure 59: Kitchen.



Figure 60: Sleepout looking through to Dining Room.



Figure 61: Sleepout looking through to Dining Room.



Figure 62: Bathroom door and ceiling.



Figure 63: Bathroom.



Figure 64: Bathroom.



Figure 65: Bathroom window.

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P3138, LOT 254 (40) GUILDFORD RD, MOUNT LAWLEY Photographic Archival Record



HOCKING HERITAGE + ARCHITECTURE

March 2023

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HHS Job No. 2023-08

Rev No	Author	Reviewer		Date
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Contents

Conte	ents	3
	S	
1.0	Background	
2.0	Statement of Significance	ć
3.0	Location	é
4.0	Brief History	9
4.1	Occupants and owners	. 11
5.0	Photographs	. 14
5.1	Streetscape	. 14
5.2	Elevations and Landscape	. 16
5.3	Internal Photographs	. 20
6.0	Bibliography	. 27
Appei	ndix A – Certificates of Title	. 28



Figure 1: Location Plan	Figures		
Figure 2: Lots 254 and 403 (40) Guilaford Road Mount Lawley. Figure 3: She Plan. She Pran. She P	Figure 1:	Location Plan	7
Figure 3: Site Plan.	-		
Figure 1: Sewerage plan Sheet 226, 1917. Figure 6: Aerial photograph, 1965. Figure 7: Floor Plan. Figure 8: View southwest on Guildford Road and vacant lot adjacent. Figure 9: View southwest on Guildford Road and vacant lot adjacent. Figure 9: View southwest on Guildford Road towards wheet property. 14 Figure 10: View northeast on Guildford Road towards wheet property. 15 Figure 11: View from the lane at the rear of the property. 16 Figure 12: View from the lane at the rear of the property. 17 Figure 13: View from the lane at the rear of the property. 18 Figure 14: View from the lane at the rear of the property. 19 Figure 16: View showing relationship to Guildford Road. 19 Figure 17: View showing relationship to Guildford Road. 19 Figure 18: Properties on the northern side of Guildford Road. 19 Figure 19: View to buildings on the northern side of Guildford Road. 10 Figure 20: Front Elevation. 10 Figure 21: Front Elevation. 11 Figure 23: Front Elevation. 12 Figure 25: Front Elevation. 13 Figure 26: Rear Elevation. 14 Figure 27: Front Elevation. 15 Figure 28: Rear Elevation. 17 Figure 28: Rear Elevation. 18 Figure 29: Rear Elevation. 19 Figure 29: Rear Elevation. 19 Figure 29: Rear Elevation. 10 Figure 20: Rear Elevation. 11 Figure 21: Front Elevation. 12 Figure 22: Rear Elevation. 13 Figure 23: Front Elevation. 14 Figure 24: Rear Elevation. 15 Figure 25: Front Elevation showing original steps. 17 Figure 26: Rear Elevation. 18 Figure 27: Rear Elevation. 19 Figure 28: Rear Elevation. 19 Figure 29: Rear Elevation. 19 Figure 30: West Elevation. 19 Figure 31: Bast Elevation. 19 Figure 32: Rear Elevation. 19 Figure 33: Front Elevation. 19 Figure 34: Bedroom. 19 Figure 35: Front Elevation. 19 Figure 36: Bedroom. 19 Figure 37: Bast Elevation. 19 Figure 38: Bedroom. 20 Figure 49: Bedroom. 21 Figure 49: Bedroom. 22 Figure 40: Bedroom. 22 Figure 40: Bedroom. 22 Figure 50: Lounge Room	•		
Figure 6: Aerial photograph, 1965. Figure 7: Floor Plan 12 13 13 13 13 13 13 13	•	Sewerage Plan Sheet 226, 1917	10
Figure 8: View southwest on Guildford Road and vacant lot adjacent. Figure 9: View southwest on Guildford Road towards the Mount Lowley subway. 4 Figure 10: View northeast on Guildford Road towards subject property. 4 Figure 11: View of the western elevation across the adjacent vacant lots. 4 Figure 12: View from the lane at the rear of the property. 5 Figure 13: View from the lane at the rear of the property. 5 Figure 14: View from the lane at the rear of the property. 5 Figure 15: View from the lane be only the property force and planting. 5 Figure 15: View from the lane to the western elevation. 5 Figure 17: View showing relationship to Guildford Road. 5 Figure 18: Properties on the northern side of Guildford Road. 6 Figure 19: View to buildings on the northern side of Guildford Road. 6 Figure 20: Front Elevation. 6 Figure 21: Front Elevation. 6 Figure 22: Front Elevation. 7 Figure 23: Front Elevation. 7 Figure 24: Front Elevation. 7 Figure 25: Front Elevation. 7 Figure 26: Rear Elevation. 7 Figure 27: Rear Elevation. 7 Figure 28: Rear Elevation. 7 Figure 29: Rear Elevation. 8 Figure 30: West Elevation. 8 Figure 30: West Elevation. 8 Figure 31: East Elevation. 8 Figure 32: Front Door. 8 Rear Elevation. 9 Figure 33: Pence dwestern side of the lot and some remnant hardscaping. 9 Figure 36: Pence dwestern side of the lot and some remnant hardscaping. 9 Figure 37: Pence dwestern side of the lot and some remnant hardscaping. 9 Figure 38: Front Door. 20 Figure 41: Hallway. 5 Fenced western side of the lot and some remnant hardscaping. 9 Figure 39: Hallway. 10 Lounge Room. 11 Figure 49: Bedroom 1. 12 Elevation 1. 13 Figure 41: Bedroom 1. 14 Figure 42: Bedroom 1. 15 Figure 43: Bedroom 1. 16 Figure 45: Lounge Room. 17 Figure 51: Lounge Room.	-	Sewerage plan of the property, 1917	12
Figure 7: Floor Plan	Figure 6:		
Figure 9: View southwest on Guildford Road towards the Mount Lawley subway. 14 Figure 10: View northeast on Guildford Road towards subject property. 15 Figure 11: View of the western elevation across the adjacent vacant lots. 14 Figure 12: View from the lane at the rear of the property. 15 Figure 13: View from the lane at the rear of the property. 15 Figure 14: View from the lane showing the rear property fence and planting. 15 Figure 15: View from the lane to the western elevation. 15 Figure 16: View showing relationship to Guildford Road. 15 Figure 17: View showing relationship to Guildford Road. 15 Figure 18: Properties on the northern side of Guildford Road. 16 Figure 19: View to buildings on the northern side of Guildford Road. 16 Figure 20: Front Elevation. 16 Figure 21: Front Elevation. 17 Figure 22: Front Elevation. 17 Figure 23: Front Elevation. 17 Figure 24: Front Elevation. 17 Figure 25: Front Elevation showing verandah. 17 Figure 27: Rear Elevation. 17 Figure 28: Rear Elevation. 17 Figure 28: Rear Elevation. 18 Rear Elevation. 19 Figure 30: Rear Elevation. 19 Figure 30: Rear Elevation. 19 Figure 30: West Elevation. 19 Figure 30: Rear Elevation. 19 Figure 30: Rear Elevation. 19 Figure 30: Rear Elevation. 19 Figure 31: East Elevation. 19 Figure 32: Rear Elevation. 19 Figure 33: Penced western side of the lot and some remnant hardscaping. 19 Figure 36: Penced western side of the lot and some remnant hardscaping. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 19 Figure 39: Hallway. 20 Figure 40: Back orom. 21 Figure 41: Back orom. 22 Figure 42: Back orom. 22 Figure 43: Back orom. 22 Elevation. 23 Back orom. 24 Elevation. 25 Elevation. 26 Figure 48: Back orom. 27 Elevate 49: Back orom. 28 Elevation. 29 Elevate 49: Back orom. 20 Lounge Room. 21 Elevate 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 24 Elevation	Figure 7:		
Figure 9: View southwest on Guildford Road towards the Mount Lawley subway. 14 Figure 10: View northeast on Guildford Road towards subject property. 15 Figure 11: View of the western elevation across the adjacent vacant lots. 14 Figure 12: View from the lane at the rear of the property. 15 Figure 13: View from the lane at the rear of the property. 15 Figure 14: View from the lane showing the rear property fence and planting. 15 Figure 15: View from the lane to the western elevation. 15 Figure 16: View showing relationship to Guildford Road. 15 Figure 17: View showing relationship to Guildford Road. 15 Figure 18: Properties on the northern side of Guildford Road. 16 Figure 19: View to buildings on the northern side of Guildford Road. 16 Figure 20: Front Elevation. 16 Figure 21: Front Elevation. 17 Figure 22: Front Elevation. 17 Figure 23: Front Elevation. 17 Figure 24: Front Elevation. 17 Figure 25: Front Elevation showing verandah. 17 Figure 27: Rear Elevation. 17 Figure 28: Rear Elevation. 17 Figure 28: Rear Elevation. 18 Rear Elevation. 19 Figure 30: Rear Elevation. 19 Figure 30: Rear Elevation. 19 Figure 30: West Elevation. 19 Figure 30: Rear Elevation. 19 Figure 30: Rear Elevation. 19 Figure 30: Rear Elevation. 19 Figure 31: East Elevation. 19 Figure 32: Rear Elevation. 19 Figure 33: Penced western side of the lot and some remnant hardscaping. 19 Figure 36: Penced western side of the lot and some remnant hardscaping. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 19 Figure 39: Hallway. 20 Figure 40: Back orom. 21 Figure 41: Back orom. 22 Figure 42: Back orom. 22 Figure 43: Back orom. 22 Elevation. 23 Back orom. 24 Elevation. 25 Elevation. 26 Figure 48: Back orom. 27 Elevate 49: Back orom. 28 Elevation. 29 Elevate 49: Back orom. 20 Lounge Room. 21 Elevate 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 24 Elevation	Figure 8:	View southwest on Guildford Road and vacant lot adjacent	14
Figure 10: View northeast on Guildford Road towards subject property. 14 Figure 11: View of the western elevation across the adjacent vacant lots. 15 Figure 12: View from the lane at the rear of the property. 15 Figure 13: View from the lane at the rear of the property. 15 Figure 14: View from the lane sowing the rear property fence and planting. 15 Figure 15: View showing relationship to Guildford Road. 15 Figure 16: View showing relationship to Guildford Road. 15 Figure 17: View showing relationship to Guildford Road. 15 Figure 18: Properties on the northern side of Guildford Road. 16 Figure 19: View to buildings on the northern side of Guildford Road. 16 Figure 21: Front Elevation. 17 Figure 22: Front Elevation. 17 Figure 23: Front Elevation. 17 Figure 24: Front Elevation. 17 Figure 25: Front Elevation. 17 Figure 26: Rear Elevation. 17 Figure 27: Rear Elevation. 17 Figure 27: Rear Elevation. 18 Figure 29: Rear Elevation. 18 Figure 30: West Elevation. 18 Figure 31: Cast Elevation. 18 Figure 32: Remnant planting on the east side of the house 18 Figure 32: Remnant planting on the east side of the house 18 Figure 33: Penced western side of the lot and some remnant hardscaping. 19 Figure 35: Fenced western side of the lot and some remnant hardscaping. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 19 Figure 39: Back yard. 19 Figure 39: Back yard. 19 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 44: Bedroom 22 Figure 45: Bedroom 23 Figure 46: Bedroom 24 Figure 47: Detail of floorboards. 25 Figure 48: Bedroom 26 Figure 49: Bedroom 27 Figure 51: Lounge Room. 28 Figure 52: Lounge Room. 29 Figure 52: Lounge Room. 20 Lounge Room. 21 Figure 52: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 52: Lounge Room. 24 Figure 52: Lounge Room.	Figure 9:		
Figure 13: View from the lane at the rear of the property. Figure 13: View from the lane at the rear of the property. Figure 14: View from the lane at the rear of the property. Figure 15: View from the lane showing the rear property fence and planting. 15: Figure 16: View showing relationship to Guildford Road. 15: Figure 17: View showing relationship to Guildford Road. 15: Figure 18: Properties on the northern side of Guildford Road. 16: Figure 19: View to buildings on the northern side of Guildford Road. 16: Figure 20: Front Elevation. 16: Figure 21: Front Elevation. 17: Figure 23: Front Elevation. 17: Figure 24: Front Elevation. 17: Figure 25: Front Elevation. 17: Figure 26: Rear Elevation. 17: Figure 27: Rear Elevation. 17: Figure 28: Rear Elevation. 17: Figure 29: Rear Elevation. 17: Figure 29: Rear Elevation. 18: Figure 29: Rear Elevation. 19: Figure 30: West Elevation. 19: Figure 31: East Elevation. 19: Figure 32: Remanat planting on the east side of the house. 19: Figure 33: Pronte Elevation. 19: Figure 34: Rubble and degraded plants on the west side of the lot. 19: Figure 37: Back yard. Figure 38: Front Door. 19: Figure 39: Fenced western side of the lot and some remnant hardscaping. 19: Figure 37: Back yard. 19: Figure 48: Bedroom. 20: Figure 49: Bedroom. 21: Figure 41: Bedroom. 22: Figure 42: Bedroom. 21: Figure 43: Bedroom. 22: Figure 44: Bedroom. 23: Figure 45: Bedroom. 24: Figure 46: Bedroom. 25: Figure 47: Bedroom. 26: Figure 48: Bedroom 1. 27: Figure 48: Bedroom 2. 28: Figure 49: Bedroom. 29: Figure 49: Bedroom. 20: Figure 49: Bedroom. 21: Figure 49: Bedroom. 22: Figure 49: Bedroom. 23: Figure 49: Bedroom. 24: Figure 49: Bedroom. 25: Figure 59: Lounge Room. 26: Figure 59: Lounge Room. 27: Figure 59: Lounge Room. 28: Figure 59: Lounge Room. 29: Figure 59: Lounge Room. 20: Figure 50: Lounge	Figure 10:		
Figure 13: View from the lane at the rear of the property. Figure 14: View from the lane showing the rear property fence and planting. 15: Figure 15: View from the lane to the western elevation. 15: Figure 17: View showing relationship to Guildford Road. 15: Figure 17: View showing relationship to Guildford Road. 16: Figure 18: Properties on the northern side of Guildford Road. 16: Figure 20: Front Elevation. 16: Figure 21: Front Elevation. 17: Figure 23: Front Elevation. 17: Figure 24: Front Elevation showing verandah. 17: Figure 25: Front Elevation showing verandah. 17: Figure 27: Rear Elevation showing original steps. 17: Figure 28: Rear Elevation. 17: Figure 29: Rear Elevation. 17: Figure 29: Rear Elevation. 18: Figure 29: Rear Elevation. 19: Figure 29: Rear Elevation. 19: Figure 29: Rear Elevation. 19: Figure 20: Rear Elevation. 10: Figure 21: Foot Elevation showing original steps. 17: Figure 27: Rear Elevation. 18: Figure 28: Rear Elevation. 18: Figure 29: Rear Elevation. 19: Figure 30: View Elevation. 10: Figure 31: Foot Elevation. 10: Figure 32: Remnant planting on the east side of the house. 10: Figure 33: Overgrown creeper on the west elevation. 10: Figure 34: View of the mature trees in the backyard from the lane. 19: Figure 35: Fenced western side of the lot and some remnant hardscaping. 19: Figure 36: View of the mature trees in the backyard from the lane. 19: Figure 37: Federom. 20: Figure 48: Bedroom. 21: Figure 48: Bedroom. 22: Figure 49: Bedroom. 23: Figure 49: Bedroom. 24: Figure 49: Bedroom. 25: Figure 49: Bedroom. 26: Figure 49: Bedroom. 27: Figure 49: Bedroom. 28: Figure 49: Bedroom. 29: Figure 49: Bedroom. 20: Figure 49: Bedroom. 20: Figure 50: Lounge Room. 21: Figure 50: Lounge Room. 22: Figure 50: Lounge Room. 23: Figure 50:	Figure 11:	View of the western elevation across the adjacent vacant lots	14
Figure 15: View from the lane showing the rear property fence and planting. 15 Figure 15: View from the lane to the western elevation. 15 Figure 16: View showing relationship to Guildford Road. 15 Figure 17: View showing relationship to Guildford Road. 15 Figure 18: Properties on the northern side of Guildford Road. 16 Figure 19: View to buildings on the northern side of Guildford Road. 16 Figure 20: Front Elevation. 16 Figure 21: Front Elevation. 17 Figure 23: Front Elevation. 17 Figure 24: Front Elevation. 17 Figure 25: Front Elevation showing verandah. 17 Figure 26: Rear Elevation showing original steps. 17 Figure 27: Rear Elevation. 17 Figure 28: Rear Elevation. 17 Figure 29: Rear Elevation. 18 Figure 29: Rear Elevation. 18 Figure 29: Rear Elevation. 18 Figure 31: East Elevation. 18 Figure 31: East Elevation. 18 Figure 32: Remnant planting on the east side of the house. 18 Figure 33: Overgrown creeper on the west elevation. 18 Figure 34: Rubble and degraded plants on the west side of the lot. 19 Figure 37: Benced western side of the lot and some remnant hardscaping. 19 Figure 37: Benced western side of the lot and some remnant hardscaping. 19 Figure 39: Hallway. 20 Figure 40: Hallway. 20 Figure 41: Bedroom. 21 Figure 42: Bedroom. 21 Figure 43: Bedroom. 21 Figure 44: Bedroom. 21 Figure 45: Bedroom 1. 21 Figure 46: Bedroom 2. 21 Figure 47: Detail of floorboards. 21 Figure 48: Bedroom 3. 22 Figure 49: Bedroom 4. 22 Figure 49: Bedroom 3. 22 Figure 49: Detail of floorboards. 22 Figure 50: Lounge Room. 22 Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23 Figure 53: Lounge Room. 23	Figure 12:	View from the lane at the rear of the property.	15
Figure 15: View from the lane showing the rear property fence and planting. 15 Figure 15: View from the lane to the western elevation. 15 Figure 16: View showing relationship to Guildford Road. 15 Figure 17: View showing relationship to Guildford Road. 15 Figure 18: Properties on the northern side of Guildford Road. 16 Figure 19: View to buildings on the northern side of Guildford Road. 16 Figure 20: Front Elevation. 16 Figure 21: Front Elevation. 17 Figure 23: Front Elevation. 17 Figure 24: Front Elevation. 17 Figure 25: Front Elevation showing verandah. 17 Figure 26: Rear Elevation showing original steps. 17 Figure 27: Rear Elevation. 17 Figure 28: Rear Elevation. 17 Figure 29: Rear Elevation. 18 Figure 29: Rear Elevation. 18 Figure 29: Rear Elevation. 18 Figure 31: East Elevation. 18 Figure 31: East Elevation. 18 Figure 32: Remnant planting on the east side of the house. 18 Figure 33: Overgrown creeper on the west elevation. 18 Figure 34: Rubble and degraded plants on the west side of the lot. 19 Figure 37: Benced western side of the lot and some remnant hardscaping. 19 Figure 37: Benced western side of the lot and some remnant hardscaping. 19 Figure 39: Hallway. 20 Figure 40: Hallway. 20 Figure 41: Bedroom. 21 Figure 42: Bedroom. 21 Figure 43: Bedroom. 21 Figure 44: Bedroom. 21 Figure 45: Bedroom 1. 21 Figure 46: Bedroom 2. 21 Figure 47: Detail of floorboards. 21 Figure 48: Bedroom 3. 22 Figure 49: Bedroom 4. 22 Figure 49: Bedroom 3. 22 Figure 49: Detail of floorboards. 22 Figure 50: Lounge Room. 22 Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23 Figure 53: Lounge Room. 23	Figure 13:	View from the lane at the rear of the property.	15
Figure 16: View showing relationship to Guildford Road. 15. Figure 17: View showing relationship to Guildford Road. 15. Figure 18: Properties on the northern side of Guildford Road. 16. Figure 19: View to buildings on the northern side of Guildford Road. 16. Figure 20: Front Elevation. 16. Figure 21: Front Elevation. 17. Figure 22: Front Elevation. 17. Figure 23: Front Elevation. 17. Figure 24: Front Elevation. 17. Figure 25: Front Elevation showing verandah. 17. Figure 26: Rear Elevation showing original steps. 17. Figure 27: Rear Elevation. 17. Figure 28: Rear Elevation. 17. Figure 29: Rear Elevation. 17. Figure 29: Rear Elevation. 18. Figure 30: West Elevation. 18. Figure 31: East Elevation. 18. Figure 32: Remant planting on the east side of the house. 18. Figure 33: Overgrown creeper on the west elevation. 18. Figure 34: Rubble and degraded plants on the west side of the lot. 19. Figure 35: Fenced western side of the lot and some remnant hardscaping. 19. Figure 36: View of the mature trees in the backyard from the lane. 19. Figure 37: Back yard. 19. Figure 38: Front Door. 20. Figure 39: Hallway. 20. Figure 40: Hallway. 20. Figure 41: Hallway. 20. Figure 42: Bedroom 21. Figure 43: Bedroom 22. Figure 44: Bedroom 32. Figure 45: Bedroom 32. Figure 46: Bedroom 32. Figure 47: Detail of floorboards 32. Figure 48: Bedroom 32. Figure 49: Bedroom 32. Figure 50: Lounge Room. 32. Figure 51: Lounge Room. 32. Figure 53: Lounge Room. 32. Figure 53: Lounge Room. 32.	Figure 14:	View from the lane showing the rear property fence and planting	15
Figure 17: View showing relationship to Guildford Road. 15 Figure 18: Properties on the northern side of Guildford Road. 16 Figure 19: View to buildings on the northern side of Guildford Road. 16 Figure 20: Front Elevation 16 Figure 21: Front Elevation 17 Figure 22: Front Elevation 17 Figure 23: Front Elevation 17 Figure 23: Front Elevation 17 Figure 24: Front Elevation showing verandah. 17 Figure 25: Front Elevation showing original steps 17 Figure 26: Rear Elevation 17 Figure 27: Rear Elevation 17 Figure 27: Rear Elevation 17 Figure 29: Rear Elevation 18 Figure 29: Rear Elevation 18 Figure 29: Rear Elevation 18 Figure 30: West Elevation 18 Figure 31: Cast Elevation 18 Figure 32: Remnant planting on the east side of the house 18 Figure 33: Overgrown creeper on the west elevation 18 Figure 35: Fenced western side of the lot and some remnant hardscaping 19 Figure 36: View of the mature trees in the backyard from the lane 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 39: Hallway. 20 Figure 39: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 44: Bedroom 21 Figure 45: Bedroom 22 Figure 46: Bedroom 32 Figure 47: Detail of floorboards 32 Figure 48: Bedroom 22 Figure 49: Bedroom 32 Figure	Figure 15:		
Figure 17: View showing relationship to Guildford Road. 15 Figure 18: Properties on the northern side of Guildford Road. 16 Figure 19: View to buildings on the northern side of Guildford Road. 16 Figure 20: Front Elevation 16 Figure 21: Front Elevation 17 Figure 22: Front Elevation 17 Figure 23: Front Elevation 17 Figure 23: Front Elevation 17 Figure 24: Front Elevation showing verandah. 17 Figure 25: Front Elevation showing original steps 17 Figure 26: Rear Elevation 17 Figure 27: Rear Elevation 17 Figure 27: Rear Elevation 17 Figure 29: Rear Elevation 18 Figure 29: Rear Elevation 18 Figure 29: Rear Elevation 18 Figure 30: West Elevation 18 Figure 31: Cast Elevation 18 Figure 32: Remnant planting on the east side of the house 18 Figure 33: Overgrown creeper on the west elevation 18 Figure 35: Fenced western side of the lot and some remnant hardscaping 19 Figure 36: View of the mature trees in the backyard from the lane 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 39: Hallway. 20 Figure 39: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 44: Bedroom 21 Figure 45: Bedroom 22 Figure 46: Bedroom 32 Figure 47: Detail of floorboards 32 Figure 48: Bedroom 22 Figure 49: Bedroom 32 Figure	Figure 16:	View showing relationship to Guildford Road	15
Figure 18: Properties on the northern side of Guildford Road. Figure 19: View to buildings on the northern side of Guildford Road. Figure 20: Front Elevation. Figure 21: Front Elevation. Figure 22: Front Elevation. Figure 23: Front Elevation. Figure 24: Front Elevation showing verandah. Figure 25: Front Elevation showing verandah. Figure 26: Rear Elevation showing original steps. Figure 27: Rear Elevation. Figure 28: Rear Elevation. Figure 29: Rear Elevation. Figure 29: Rear Elevation. Figure 30: West Elevation. Figure 31: East Elevation. Figure 31: East Elevation. Figure 32: Remnant planting on the east side of the house. Figure 33: Overgrown creeper on the west elevation. Figure 34: Rubble and degraded plants on the west side of the lot. Figure 37: Back yard. Figure 38: Frenced western side of the lot and some remnant hardscaping. Figure 39: Hallway. Figure 39: Hallway. Figure 39: Hallway. Figure 40: Hallway. Figure 41: Bedroom. 20: Figure 42: Bedroom. 21: Figure 43: Bedroom. 22: Figure 44: Bedroom. 21: Figure 45: Bedroom. 22: Figure 46: Bedroom. 23: Figure 47: Detail of floorboards. 24: Figure 48: Bedroom. 25: Figure 49: Bedroom. 26: Figure 49: Bedroom. 27: Figure 49: Bedroom. 28: Figure 49: Bedroom. 29: Figure 49: Bedroom. 20: Figure 49: Bedroom. 21: Figure 49: Bedroom. 22: Figure 49: Bedroom. 23: Figure 49: Bedroom. 24: Figure 49: Bedroom. 25: Figure 49: Bedroom. 26: Figure 49: Bedroom. 27: Figure 49: Bedroom. 28: Figure 49: Bedroom. 29: Figure 49: Bedroom. 20: Figure 49: Bedroom. 20: Figure 49: Bedroom. 21: Figure 49: Bedroom. 22: Figure 49: Bedroom. 23: Figure 50: Lounge Room. 24: Figure 50: Lounge Room. 25: Figure 50: Lounge Room. 26: Figure 50: Lounge Room. 27: Figure 50: Lounge Room. 28: Figure 50: Lounge Room. 29: Figure 50: Lounge Room. 20: Figure 50: Lounge Room. 20: Figure 50: Lounge Room. 21: Figure 50: Lounge Room. 22: Figure 50: Lounge Room. 23: Figure 50: Lounge Room. 24: Figure 50: Lounge Room. 25: Figure 50: Lounge Room. 26: F	-		
Figure 19: View to buildings on the northern side of Guildford Road. 16: Figure 20: Front Elevation. 16: Figure 21: Front Elevation. 17: Figure 23: Front Elevation. 17: Figure 24: Front Elevation showing verandah. 17: Figure 25: Front Elevation showing verandah. 17: Figure 26: Rear Elevation showing original steps. 17: Figure 27: Rear Elevation. 17: Figure 27: Rear Elevation. 18: Figure 29: Rear Elevation. 18: Figure 29: Rear Elevation. 18: Figure 30: West Elevation. 18: Figure 31: East Elevation. 18: Figure 32: Remannt planting on the east side of the house. 18: Figure 33: Overgrown creeper on the west elevation. 18: Figure 34: Rubble and degraded plants on the west side of the lot. 19: Figure 36: View of the mature trees in the backyard from the lane. 19: Figure 37: Back yard. 19: Figure 38: Front Door. 19: Figure 39: Hallway. 20: Figure 40: Hallway. 20: Figure 41: Hallway. 20: Figure 42: Bedroom 21: Figure 43: Bedroom 21: Figure 44: Bedroom 21: Figure 45: Bedroom 21: Figure 47: Detail of floorboards 22: Figure 48: Bedroom 21: Figure 49: Bedroom 22: Figure 49: Bedroom 23: Figure 49: Bedroom 24: Figure 49: Bedroom 25: Figure 49: Bedroom 26: Figure 49: Bedroom 27: Figure 49: Bedroom 28: Figure 49: Bedroom 29: Figure 49: Bedroom 20: Figure 49: Bedroom 20: Figure 49: Bedroom 21: Figure 49: Bedroom 22: Figure 49: Bedroom 23: Figure 49: Bedroom 24: Figure 49: Bedroom 25: Figure 49: Bedroom 26: Figure 49: Bedroom 27: Figure 49: Bedroom 28: Figure 50: Lounge Room. 29: Figure 50: Lounge Room. 20: Figure 51: Lounge Room. 20: Figure 52: Lounge Room. 21: Figure 53: Lounge Room. 22: Figure 53: Lounge Room. 23: Figure 53: Lounge Room. 23: Figure 53: Lounge Room. 24: Figure 53: Lounge Room. 25: Figure 53: Lounge Room. 26: Figure 51: Lounge Room. 27: Figure 51: Lounge Room. 28: Figure 51: Lounge Room. 29: Figure 51: Lounge Room. 20: Figure 51: Lounge R	-		
Figure 20: Front Elevation. 16 Figure 21: Front Elevation. 16 Figure 22: Front Elevation. 17 Figure 23: Front Elevation showing verandah. 17 Figure 24: Front Elevation showing original steps. 17 Figure 25: Front Elevation. 17 Figure 26: Rear Elevation. 17 Figure 27: Rear Elevation. 18 Figure 28: Rear Elevation. 18 Figure 30: West Elevation. 18 Figure 31: East Elevation. 18 Figure 32: Remnant planting on the east side of the house 18 Figure 33: Overgrown creeper on the west elevation. 18 Figure 34: Rubble and degraded plants on the west side of the lot. 19 Figure 35: Fenced western side of the lot and some remnant hardscaping. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 39: Hallway. 20 Figure 40: Hallway. <t< td=""><td>-</td><td>View to buildings on the northern side of Guildford Road</td><td>16</td></t<>	-	View to buildings on the northern side of Guildford Road	16
Figure 21: Front Elevation 17 Figure 22: Front Elevation 17 Figure 23: Front Elevation 17 Figure 24: Front Elevation showing verandah 17 Figure 25: Front Elevation showing original steps 17 Figure 26: Rear Elevation 17 Figure 27: Rear Elevation 18 Figure 29: Rear Elevation 18 Figure 30: West Elevation 18 Figure 31: East Elevation 18 Figure 32: Remnant planting on the east side of the house 18 Figure 33: Overgrown creeper on the west side of the lot 19 Figure 34: Rubble and degraded plants on the west side of the lot 19 Figure 35: Fenced western side of the lot and some remnant hardscaping 19 Figure 36: View of the mature trees in the backyard from the lane 19 Figure 37: Back yard 19 Figure 38: Front Door 20 Figure 40: Hallway 20 Figure 41:			
Figure 23: Front Elevation. 17 Figure 24: Front Elevation showing verandah. 17 Figure 25: Front Elevation showing original steps. 17 Figure 26: Rear Elevation. 17 Figure 27: Rear Elevation. 18 Figure 28: Rear Elevation. 18 Figure 30: West Elevation. 18 Figure 31: East Elevation. 18 Figure 32: Remnant planting on the east side of the house. 18 Figure 33: Overgrown creeper on the west elevation. 18 Figure 34: Rubble and degraded plants on the west side of the lot. 19 Figure 35: Fenced western side of the lot and some remnant hardscaping. 19 Figure 36: View of the mature trees in the backyard from the lane. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom. 21 Figure 44:	Figure 21:		
Figure 24: Front Elevation showing verandah. 17 Figure 25: Front Elevation. 17 Figure 26: Rear Elevation. 17 Figure 27: Rear Elevation. 18 Figure 28: Rear Elevation. 18 Figure 30: West Elevation. 18 Figure 31: East Elevation. 18 Figure 32: Remnant planting on the east side of the house. 18 Figure 33: Overgrown creeper on the west elevation. 18 Figure 34: Rubble and degraded plants on the west side of the lot. 19 Figure 35: Fenced western side of the lot and some remnant hardscaping. 19 Figure 36: View of the mature trees in the backyard from the lane. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 44: Bedroom 1. 21 <td>Figure 22:</td> <td>Front Elevation</td> <td>17</td>	Figure 22:	Front Elevation	17
Figure 25: Front Elevation showing original steps. 17 Figure 26: Rear Elevation. 17 Figure 27: Rear Elevation. 18 Figure 28: Rear Elevation. 18 Figure 29: Rear Elevation. 18 Figure 30: West Elevation. 18 Figure 31: East Elevation. 18 Figure 32: Remnant planting on the east side of the house. 18 Figure 33: Overgrown creeper on the west elevation. 18 Figure 34: Rubble and degraded plants on the west side of the lot. 19 Figure 35: Fenced western side of the lot and some remnant hardscaping. 19 Figure 36: View of the mature trees in the backyard from the lane. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 40: Hallway. 20 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom 21 Figure 43: Bedroom 1	Figure 23:	Front Elevation	17
Figure 26: Rear Elevation 17 Figure 27: Rear Elevation 18 Figure 28: Rear Elevation 18 Figure 30: West Elevation 18 Figure 31: East Elevation 18 Figure 32: Remnant planting on the east side of the house 18 Figure 33: Overgrown creeper on the west elevation 18 Figure 34: Rubble and degraded plants on the west side of the lot 19 Figure 35: Fenced western side of the lot and some remnant hardscaping 19 Figure 36: View of the mature trees in the backyard from the lane 19 Figure 37: Back yard 19 Figure 38: Front Door 20 Figure 39: Hallway 20 Figure 40: Hallway 20 Figure 41: Hallway 20 Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 44: Bedroom 21 Figure 45: Bedroom 1 21 Figure 46:	Figure 24:	Front Elevation showing verandah	17
Figure 27: Rear Elevation. 17 Figure 28: Rear Elevation. 18 Figure 29: Rear Elevation. 18 Figure 30: West Elevation. 18 Figure 31: East Elevation. 18 Figure 32: Remnant planting on the east side of the house. 18 Figure 33: Overgrown creeper on the west elevation. 18 Figure 34: Rubble and degraded plants on the west side of the lot. 19 Figure 35: Fenced western side of the lot and some remnant hardscaping. 19 Figure 36: View of the mature trees in the backyard from the lane. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 39: Hallway. 20 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 45: Bedroom 1 21 Figure 46: Bedroom 1 21 <td< td=""><td>Figure 25:</td><td>Front Elevation showing original steps</td><td>17</td></td<>	Figure 25:	Front Elevation showing original steps	17
Figure 28: Rear Elevation. 18 Figure 29: Rear Elevation. 18 Figure 30: West Elevation. 18 Figure 31: East Elevation. 18 Figure 32: Remnant planting on the east side of the house. 18 Figure 33: Overgrown creeper on the west elevation. 18 Figure 34: Rubble and degraded plants on the west side of the lot. 19 Figure 35: Fenced western side of the lot and some remnant hardscaping. 19 Figure 36: View of the mature trees in the backyard from the lane. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 39: Hallway. 20 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 44: Bedroom 21 Figure 45: Bedroom 1. 21 Figure 46: Bedroom 2. 21 Figur	Figure 26:	Rear Elevation.	17
Figure 29: Rear Elevation. 18 Figure 30: West Elevation. 18 Figure 31: East Elevation. 18 Figure 32: Remnant planting on the east side of the house. 18 Figure 33: Overgrown creeper on the west elevation. 18 Figure 34: Rubble and degraded plants on the west side of the lot. 19 Figure 35: Fenced western side of the lot and some remnant hardscaping. 19 Figure 36: View of the mature trees in the backyard from the lane. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 39: Hallway. 20 Figure 39: Hallway. 20 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 44: Bedroom 21 Figure 45: Bedroom 1 21 Figure 46: Bedroom 2 21 Figure 47: <td>Figure 27:</td> <td>Rear Elevation.</td> <td>17</td>	Figure 27:	Rear Elevation.	17
Figure 30: West Elevation. 18 Figure 31: East Elevation. 18 Figure 32: Remnant planting on the east side of the house. 18 Figure 33: Overgrown creeper on the west elevation. 18 Figure 34: Rubble and degraded plants on the west side of the lot. 19 Figure 35: Fenced western side of the lot and some remnant hardscaping. 19 Figure 36: View of the mature trees in the backyard from the lane. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 39: Hallway. 20 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom 21 Figure 43: Bedroom. 21 Figure 44: Bedroom 21 Figure 45: Bedroom 1 21 Figure 46: Bedroom 1 21 Figure 47: Detail of floorboards 21 Figure 48: Bedroom 3 22 Figure 50: Lounge Room 22 Figure 51:	Figure 28:	Rear Elevation.	18
Figure 31: East Elevation. 18 Figure 32: Remnant planting on the east side of the house. 18 Figure 33: Overgrown creeper on the west elevation. 18 Figure 34: Rubble and degraded plants on the west side of the lot. 19 Figure 35: Fenced western side of the lot and some remnant hardscaping. 19 Figure 36: View of the mature trees in the backyard from the lane. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 39: Hallway. 20 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 44: Bedroom 21 Figure 45: Bedroom 1 21 Figure 46: Bedroom 1 21 Figure 47: Detail of floorboards 21 Figure 48: Bedroom 3 22 Figure 50: Lounge Room 22 Figure 51: Lounge Room 23 Figure 52: L	Figure 29:	Rear Elevation.	18
Figure 32: Remnant planting on the east side of the house 18 Figure 33: Overgrown creeper on the west elevation 18 Figure 34: Rubble and degraded plants on the west side of the lot 19 Figure 35: Fenced western side of the lot and some remnant hardscaping 19 Figure 36: View of the mature trees in the backyard from the lane 19 Figure 37: Back yard 19 Figure 38: Front Door 20 Figure 39: Hallway 20 Figure 40: Hallway 20 Figure 41: Hallway 20 Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 44: Bedroom 21 Figure 45: Bedroom 1 21 Figure 46: Bedroom 1 21 Figure 47: Detail of floorboards 21 Figure 48: Bedroom 2 22 Figure 50: Lounge Room 22 Figure 51: Lounge Room 22 Figure 53: Lounge Room 23 Figure 53: Lounge	Figure 30:	West Elevation	18
Figure 33: Overgrown creeper on the west elevation	Figure 31:	East Elevation.	18
Figure 34: Rubble and degraded plants on the west side of the lot. 19 Figure 35: Fenced western side of the lot and some remnant hardscaping. 19 Figure 36: View of the mature trees in the backyard from the lane. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom. 21 Figure 43: Bedroom. 21 Figure 44: Bedroom. 21 Figure 45: Bedroom 1 21 Figure 46: Bedroom 1 21 Figure 47: Detail of floorboards. 21 Figure 48: Bedroom 2 22 Figure 49: Bedroom 3 22 Figure 50: Lounge Room. 22 Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23	Figure 32:	Remnant planting on the east side of the house	18
Figure 35: Fenced western side of the lot and some remnant hardscaping. 19 Figure 36: View of the mature trees in the backyard from the lane. 19 Figure 37: Back yard. 19 Figure 38: Front Door. 20 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom. 21 Figure 43: Bedroom. 21 Figure 44: Bedroom. 21 Figure 45: Bedroom 1. 21 Figure 46: Bedroom 1. 21 Figure 47: Detail of floorboards. 21 Figure 48: Bedroom 2. 22 Figure 49: Bedroom 3. 22 Figure 50: Lounge Room. 22 Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23	Figure 33:	Overgrown creeper on the west elevation	18
Figure 36: View of the mature trees in the backyard from the lane. 19 Figure 37: Back yard	Figure 34:	Rubble and degraded plants on the west side of the lot	19
Figure 37: Back yard 19 Figure 38: Front Door 20 Figure 39: Hallway 20 Figure 40: Hallway 20 Figure 41: Hallway 20 Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 44: Bedroom 21 Figure 45: Bedroom 1 21 Figure 46: Bedroom 1 21 Figure 47: Detail of floorboards 21 Figure 48: Bedroom 2 22 Figure 49: Bedroom 3 22 Figure 50: Lounge Room 22 Figure 51: Lounge Room 22 Figure 52: Lounge Room 23 Figure 53: Lounge Room 23 Figure 53: Lounge Room 23 Figure 53: Lounge Room 23 Figure 53: Lounge Room 23 Figure 53: Lounge Room 23	Figure 35:	Fenced western side of the lot and some remnant hardscaping	19
Figure 38: Front Door. 20 Figure 39: Hallway. 20 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom. 21 Figure 43: Bedroom. 21 Figure 44: Bedroom. 21 Figure 45: Bedroom 1 21 Figure 46: Bedroom 1 21 Figure 47: Detail of floorboards. 21 Figure 48: Bedroom 2 22 Figure 49: Bedroom 3 22 Figure 50: Lounge Room. 22 Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23 Figure 53: Lounge Room. 23 Figure 53: Lounge Room. 23 Figure 53: Lounge Room. 23 Figure 53: Lounge Room. 23	Figure 36:	View of the mature trees in the backyard from the lane	19
Figure 39: Hallway. 20 Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom. 21 Figure 43: Bedroom. 21 Figure 44: Bedroom. 21 Figure 45: Bedroom 1. 21 Figure 46: Bedroom 1. 21 Figure 47: Detail of floorboards. 21 Figure 48: Bedroom 2. 22 Figure 49: Bedroom 3. 22 Figure 50: Lounge Room. 22 Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23	Figure 37:	Back yard	19
Figure 40: Hallway. 20 Figure 41: Hallway. 20 Figure 42: Bedroom. 21 Figure 43: Bedroom. 21 Figure 44: Bedroom. 21 Figure 45: Bedroom 1. 21 Figure 46: Bedroom 1. 21 Figure 47: Detail of floorboards. 21 Figure 48: Bedroom 2. 22 Figure 49: Bedroom 3. 22 Figure 50: Lounge Room. 22 Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23 Figure 53: Lounge Room. 23 Figure 53: Lounge Room. 23	Figure 38:	Front Door.	20
Figure 41: Hallway. 20 Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 44: Bedroom 21 Figure 45: Bedroom 1 21 Figure 46: Bedroom 1 21 Figure 47: Detail of floorboards 21 Figure 48: Bedroom 2 22 Figure 49: Bedroom 3 22 Figure 50: Lounge Room 22 Figure 51: Lounge Room 22 Figure 52: Lounge Room 23 Figure 53: Lounge Room 23		Hallway.	20
Figure 42: Bedroom 21 Figure 43: Bedroom 21 Figure 44: Bedroom 21 Figure 45: Bedroom 1 21 Figure 46: Bedroom 1 21 Figure 47: Detail of floorboards 21 Figure 48: Bedroom 2 22 Figure 49: Bedroom 3 22 Figure 50: Lounge Room 22 Figure 51: Lounge Room 22 Figure 52: Lounge Room 23 Figure 53: Lounge Room 23 Figure 53: Lounge Room 23	Figure 40:	Hallway.	20
Figure 43: Bedroom. 21 Figure 44: Bedroom. 21 Figure 45: Bedroom 1 21 Figure 46: Bedroom 1 21 Figure 47: Detail of floorboards. 21 Figure 48: Bedroom 2 22 Figure 49: Bedroom 3 22 Figure 50: Lounge Room. 22 Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23 Figure 53: Lounge Room. 23	Figure 41:	Hallway.	20
Figure 44: Bedroom 21 Figure 45: Bedroom 1 21 Figure 46: Bedroom 1 21 Figure 47: Detail of floorboards 21 Figure 48: Bedroom 2 22 Figure 49: Bedroom 3 22 Figure 50: Lounge Room 22 Figure 51: Lounge Room 22 Figure 52: Lounge Room 23 Figure 53: Lounge Room 23 Figure 53: Lounge Room 23	Figure 42:	Bedroom	21
Figure 45: Bedroom 1 21 Figure 46: Bedroom 1 21 Figure 47: Detail of floorboards 21 Figure 48: Bedroom 2 22 Figure 49: Bedroom 3 22 Figure 50: Lounge Room 22 Figure 51: Lounge Room 22 Figure 52: Lounge Room 23 Figure 53: Lounge Room 23	Figure 43:	Bedroom	21
Figure 46: Bedroom 1 21 Figure 47: Detail of floorboards 21 Figure 48: Bedroom 2 22 Figure 49: Bedroom 3 22 Figure 50: Lounge Room 22 Figure 51: Lounge Room 22 Figure 52: Lounge Room 23 Figure 53: Lounge Room 23	Figure 44:	Bedroom	21
Figure 47: Detail of floorboards. 21 Figure 48: Bedroom 2. 22 Figure 49: Bedroom 3. 22 Figure 50: Lounge Room. 22 Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23	Figure 45:	Bedroom 1	21
Figure 48: Bedroom 2. 22 Figure 49: Bedroom 3. 22 Figure 50: Lounge Room. 22 Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23	Figure 46:	Bedroom 1	21
Figure 49: Bedroom 3. 22 Figure 50: Lounge Room. 22 Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23	-		
Figure 50: Lounge Room. 22 Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23	-		
Figure 51: Lounge Room. 22 Figure 52: Lounge Room. 23 Figure 53: Lounge Room. 23			
Figure 52: Lounge Room	-		
Figure 53: Lounge Room	•		
Figure 54: Dining Room (former kitchen)	-		
	Figure 54:	Dining Room (former kitchen)	23



Figure 55:	Dining Room (former kitchen)	23
Figure 56:	Kitchen.	24
Figure 57:	Kitchen ceiling	24
Figure 58:	Kitchen alcove	
Figure 59:	Kitchen.	24
Figure 60:	Sleepout looking through to Dining Room.	
Figure 61:	Sleepout looking through to Dining Room.	
Figure 62:	Bathroom door and ceiling.	
Figure 63:	Bathroom	
Figure 64:	Bathroom.	
Figure 65:	Bathroom window.	
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1.0 Background

This photograph archival record has been prepared at the request of the Department of Planning Lands and Heritage. Demolition is proposed for the building to enable future development of this site and adjacent properties on Guildford Road and East Parade, Mount Lawley.

This place was considered by the Department of Planning Lands and Heritage for inclusion in the State Register of Heritage Places in 2002 and was found to be below threshold for inclusion.

The place has been identified by the City of Vincent as a Moderate Level of Significance which is described as:

Contributes to the heritage of the locality. Has some altered or modified elements, not necessarily detracting from the overall significance of the place.

Management Category B - Conservation Recommended

Consider for inclusion on the MHI (Heritage List) if owner/applicant consents to inclusion.

This Archival Record has been prepared to enable the development of the site whilst recognising the heritage values of the place.

2.0 Statement of Significance

The City of Vincent have prepared the following statement.

The house at 40 Guildford Road is a substantial and good example of the Federation Arts and Crafts style, which demonstrates the aspirations of the original developers for this neighbourhood before the growth of traffic on Guildford Road impacted so heavily on amenity.

3.0 Location

The property is located on the south east side of Guildford Road in the block bound by Stanley Street and East Parade.

The property is located across two lots; lot 254 (40) on Plan 2001 and lot 403 on Deposited Plan 31182 as designated on Certificate of Title Volume 2209 Folio 50.

On either side of the lot are vacant lots where former residences of a similar age were located.





Figure 1: Location Plan

COURTESY NEARMAP



Figure 2: Lots 254 and 403 (40) Guildford Road Mount Lawley.

COURTESY CITY OF VINCENT INTRAMAPS



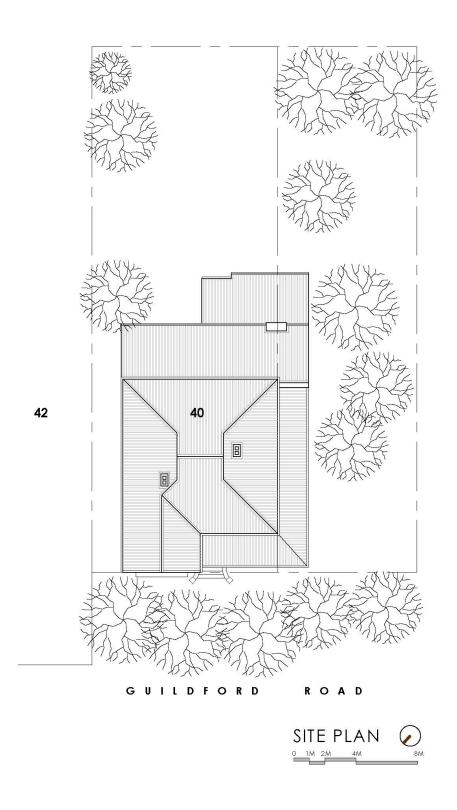


Figure 3: Site Plan



4.0 Brief History

This history has been expanded from the research prepared for the City of Vincent Local Heritage Survey. Acknowledgement is extended to the authors of that documentation.

This section of Guildford Road is part of the East Norwood Estate which was developed in 1898, on part of Locations A4 and A5, on the eastern side of the Fremantle-Guildford Railway line, in the East Perth/Mt Lawley area. The subdivision was carried out by surveyors Crossland & Hardy on behalf of the Perth (WA) Estate Company Limited of 364 Hay Street.

The strong demand for new housing was a result of the population boom created by the gold discoveries in the State. One member of the Perth (WA) Estate Company was Zebina Lane, who was an engineer and mine owner at the Great Boulder mines, and one of a number of people who made money in gold mining and reinvested it in land developments during this period. The Company had previously developed the adjoining Westralia Estate on the west side of the railway line on Location A4. The estate was promoted as having 'splendid building lots', 'made roads' and 'river frontages'. In the latter case these were the larger blocks along Joel Terrace which were expected to attract the wealthier buyers. It is evident from the subdivision map that this was not one of the earliest blocks sold, the earliest being those used for 'spec' and rental housing along the railway line (East Parade), Bramall and Summers Street.

The estate's boundary nearest to the subject place was Stanley Street (two house blocks from No. 40), which later became the boundary between the Town of Vincent (formed 1995) and that portion of Mount Lawley which is in the City of Stirling. This section of Guildford Road was listed in the Wise's Post Office Directories initially as 'Guildford old road' and by 1905 it was known as 'Old Guildford Road' and listed in conjunction with Lord Street. Around 1908 it became known as 'Guildford Road, Norwood' and it remained so until the 1940's.

No 40 Guildford Road, was well positioned for access to Perth's train system via the nearby Mount Lawley Station. Then in 1924 a single tram track was laid from the tram terminus on the corner of Lord and Lincoln Streets through the Mount Lawley Subway to Maylands. In 1939 this line was duplicated, and the Subway widened to accommodate the second track. This further improved access to the city.

In 1925 the resident was Herbert Illingworth. At that time the area around the Mount Lawley Subway (just a street block away) was a thriving village. The shops and businesses also listed in the Directories were No. 1 Guildford Road Methodist Church, No. 3 plumber, No. 5 Laundry, Nos. 8 - 10 butcher, No. 12 fancy goods and draper, No. 14 confectioner and grocer, No. 15 newsagent, stationer, tobacconist and State Savings Bank agency, No. 18 tobacco and fancy goods and No. 19 butcher. In 1.

The subdivision plan for this property was approved in 1898 and lots were purchased from the developer British Westralia Syndicate Limited.² Lots 253 and 254 were purchased in 1902 by Alice Victoria McColl.³

Alice Victoria McColl (c1863-1914) was the wife of railway employee, Stawell Austral McColl (c1861-1916). From the available evidence in the Post Office Directories and Electoral Rolls the place was built in 1904 as A. McColl is recorded living in Guildford Road in 1905. The builder or architect of the residence has not been determined. It is likely that a local builder, such as John Berne Hawkins who lived in Guildford Road, constructed the home in accordance with readily available plans from pattern books that were in common usage at the time. The plan form and remaining detail of the building indicate that the home was of some quality and not a cottage for occupants of limited

³ Certificate of Title, 161/20, Landgate.



9

Place 3818 House, City of Vincent InHerit database entry. Adopted 2006.

² Certificate of Title, 161/20, Landgate.

income. This conclusion is also supported by the evidence that the residence occupied more than one lot it and was set in a more expansive garden setting.⁴

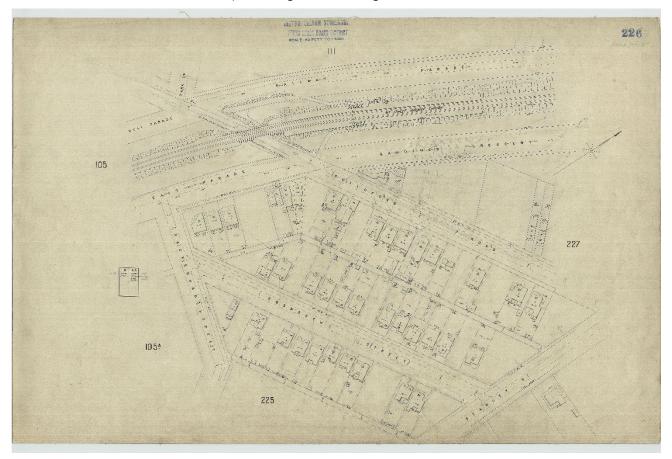


Figure 4: Sewerage Plan Sheet 226, 1917.

COURTESY SROWA SERIES 634 CONS 4156 ITEM 0226

The McColls appear to have lived in the place until c1911 and subsequently leased the place to tenants. A newspaper article from March 1911 records that Stawell and Alice McColl were living in St Georges Terrace Perth at that time.⁵

Post Office Directories record that there was a rapid turnover of occupants between 1912 and 1915 and was then occupied by caterer Andrew Cavanagh and his wife Jane until 1918.

In 1914, Alice McColl died, and the property transferred to Stawell McColl, and on his death in 1916 the property was transferred to their children, Alice Sophia McColl and Archibald Dougald McColl.⁶ The siblings continued to lease the property to tenants, traveller Herbert Illingworth and his wife Ethel Illingworth from 1919 to 1926.⁷

In 1926, the property was transferred to clerk Frederick William James Joyce (c1893-1973) and his wife Eunice Hilda Joyce, nee Bevan (c1895-1977). The couple married in 1914 and had at least four children and lived at this house until the 1970s. Frederick Joyce died in 1973 and Eunice lived on in the house until at least 1975 when the place was transferred to draftsman William Richard Marks and

Post Office Directories, State Library of WA, <u>Post office directories | State Library of Western Australia</u> (slwa.wa.gov.au) accessed February 2023.



10

Sewerage Plan Sheet 226 shows the width of the lot is larger than the majority of the housing lots adjacent.

The West Australian, 29 March 1911, p. 4.

⁶ Certificates of Title, 682/184 and 682/185, Landgate.

Public Relations Officer Lynette Marks.⁸ The couple lived at the house until 1986 when the house was transferred to the Western Australian Planning Commission.⁹ With the transfer of the property to the WAPC the residence was leased to tenants.

Aerial photographs from the mid 20th century indicate that the extent and form of the residence have not changed considerably since that time. The WAPC and its subsequent authorities maintained the property when it was occupied by tenants including the replacement of the roof cladding in the late 1980s.

The physical evidence suggests that the timber verandah was replaced in the late 1980s with the current verandah which is brick laid on sand.

The houses located to the south of the 40 Guildford Road were demolished in 2000, and the house to the north was demolished c2009. The original residential context of this portion of Guildford Road has been lost as a result of these changes.

The residence has been unoccupied for several years and is in a very poor condition.

4.1 Occupants and owners

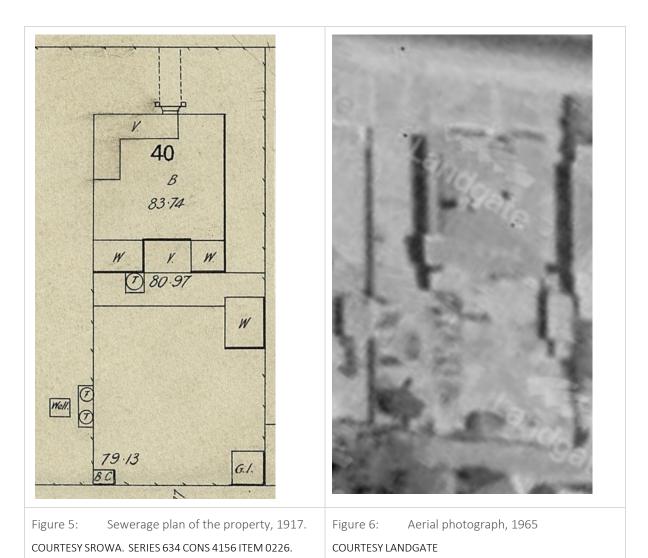
DATE	OWNERS	OCCUPANT
1898 - 1902	British Westralia Syndicate Limited	None
1902 - 1918	Alice Victoria McColl	 1905 – 1911 Stawell Austral McColl and Alice Victoria McColl. 1912 William J Franz 1913 Frederick W Koeppe 1914 John Dillon and Haswell Bromley 1915 - 1918 Andrew and Jane Cavanagh
1918 - 1926	Alice Sophia McColl and Archibald Dougald McColl	1919 - 1926 Herbert Illingworth
1926 – 1975	Frederick William Joyce and Eunice Hilda Joyce.	Frederick William Joyce (until 1973) and Eunice Hilda Joyce.
1975 - 1986	William Richard Marks and Theresa Barbara Marks	William Richard Marks and Theresa Barbara Marks
1986 - 2001	Western Australian Planning Commission	Various
2001 – 2023	Western Australian Planning Commission (Dept of Planning Lands and Heritage)	Various and vacant

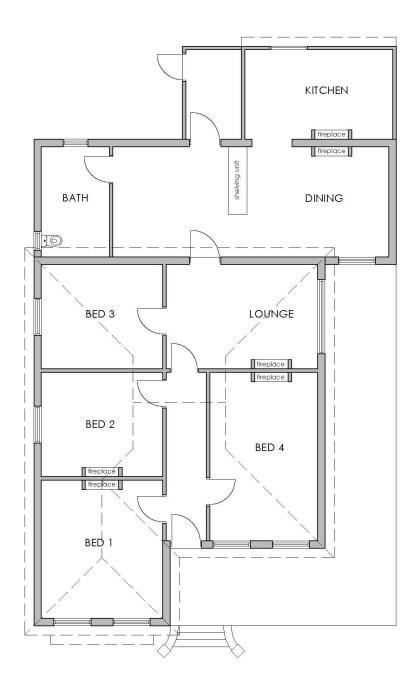
⁹ Certificate of Title 1070/301, Landgate.



11

⁸ Certificate of Title 1033/111, Landgate.





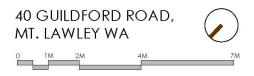


Figure 7: Floor Plan



5.0 Photographs

The following images were taken on 8 March 2023 by Hocking Heritage + Architecture. No access was available to the roof space or underfloor space.

5.1 Streetscape



Figure 8: View southwest on Guildford Road and vacant lot adjacent.



Figure 9: View southwest on Guildford Road towards the Mount Lawley subway.



Figure 10: View northeast on Guildford Road towards subject property.



Figure 11: View of the western elevation across the adjacent vacant lots.



Figure 12: View from the lane at the rear of the property.



Figure 13: View from the lane at the rear of the property.



Figure 14: View from the lane showing the rear property fence and planting.



Figure 15: View from the lane to the western elevation.



Figure 16: View showing relationship to Guildford Road.



Figure 17: View showing relationship to Guildford Road.



Figure 18: Properties on the northern side of Guildford Road.



Figure 19: View to buildings on the northern side of Guildford Road.

5.2 Elevations and Landscape

The majority of the exterior of the original residence still demonstrates the brick construction with concrete bands and some remnants of tuckpointing. Large areas of the external walls have graffiti and the surrounding grounds are in poor condition although there are some mature trees.



Figure 20: Front Elevation



Figure 21: Front Elevation



Figure 22: Front Elevation.



Figure 23: Front Elevation.



Figure 24: Front Elevation showing verandah.



Figure 25: Front Elevation showing original steps.



Figure 26: Rear Elevation.



Figure 27: Rear Elevation.





Figure 28: Rear Elevation.



Figure 29: Rear Elevation.



Figure 30: West Elevation.



Figure 31: East Elevation.



Figure 32: Remnant planting on the east side of the house



Figure 33: Overgrown creeper on the west elevation.



Figure 34: Rubble and degraded plants on the west side of the lot.



Figure 35: Fenced western side of the lot and some remnant hardscaping.



Figure 36: View of the mature trees in the backyard from the lane.



Figure 37: Back yard.

5.3 Internal Photographs

The interior of the property was poorly lit and difficult to navigate because of the removed floorboards and accumulation of debris. The following photographs demonstrate that the majority of detail has been removed. Apart from some original floorboards there are no architraves, skirtings or doors. There is also asbestos sheeting in the rear of the building.



Figure 38: Front Door.



Figure 39: Hallway.



Figure 40: Hallway.



Figure 41: Hallway.





Figure 42: Bedroom



Figure 43: Bedroom.



Figure 44: Bedroom



Figure 45: Bedroom 1.



Figure 46: Bedroom 1.



Figure 47: Detail of floorboards.





Figure 48: Bedroom 2.



Figure 49: Bedroom 3.



Figure 50: Lounge Room.



Figure 51: Lounge Room.

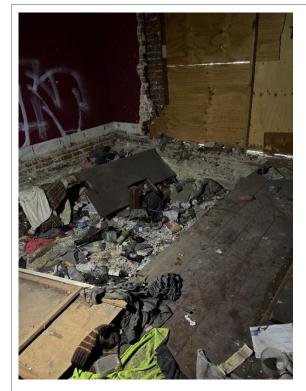


Figure 52: Lounge Room

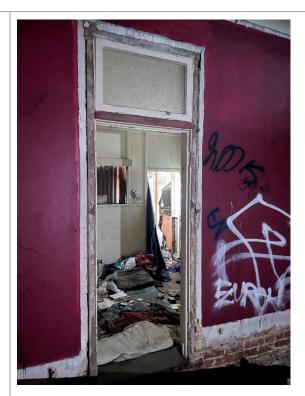


Figure 53: Lounge Room



Figure 54: Dining Room (former kitchen)



Figure 55: Dining Room (former kitchen)







Figure 57: Kitchen ceiling.

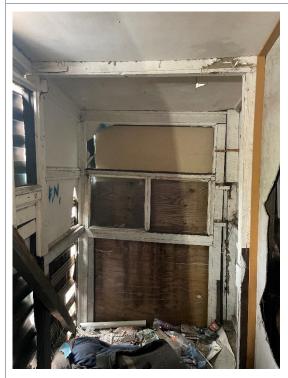


Figure 58: Kitchen alcove.

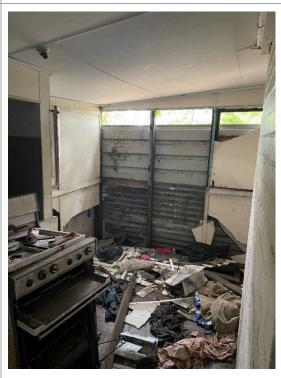


Figure 59: Kitchen.



Figure 60: Sleepout looking through to Dining Room.



Figure 61: Sleepout looking through to Dining Room.



Figure 62: Bathroom door and ceiling.



Figure 63: Bathroom.





Figure 64: Bathroom.



Figure 65: Bathroom window.

Summary:

The subject site is a Category B place on the City's MHI meaning that it's on the heritage list and 'conservation is recommended'. It was originally listed in 2006 as a 'substantial and good example of the Federation Arts and Crafts style, which demonstrates the aspirations of the original developers for this neighbourhood before the growth of traffic on Guildford Road impacted so heavily on amenity'. This statement of significance identified its aesthetic value as a Federation Arts and Craft building and therefore has more than just 'social and historic significance as detailed in Figure 1 of LPP7.6.5.

Over the last 17 years the subject site has been neglected, which has resulted in degradation of the building and a significant loss of its heritage values. The Heritage Impact Statement prepared by Hocking Heritage + Architecture in 2023 states that the building is in a very poor condition and supports demolition. There is no structural engineers report that supports the assessment of condition or whether the remediation of the building would impact on its significance. This would need to be provided in accordance with the LPP 7.6.5 before we could support demolition.

Under the City of Vincent's Heritage Policy 7.6.5, the requirements under Figure 1 state that to delete a building from the MHI, the application needs to demonstrate any one of the following criteria (which are listed in Table 1 below). The information provided does not sufficiently address the City's requirements and its my opinion based on the information provided that the property could be restored back into a residential function without irreversible impacting the significance of the property.

Table 1 – The heritage provisions of the City's Local Planning Policies (LPP) in relation to the subject site.

LPP	Provision	Compliance with Provision	DRP Comment	Applicants Comment
LPP 7.6.1: Heritage Management – Development Guidelines for Heritage and Adjacent Properties		Partly Complies. While planning approval from the City is currently being sought, it does not provide the sufficient level of information (i.e. structural engineer's report) for decision to be made.	LPP7.6.1 refer to a clause 5.4. of LPP7.6.5 which appears no longer to be relevant. This should be reviewed prior to making a determination.	Noted.
LPP 7.6.2: Heritage Management – Assessment	Heritage places listed with Category B	Does not comply. As a category B place the City should be encouraging conservation.	The subject site is currently listed as having moderate significance which is why it is listed in the MHI. The prolonged period of neglect by the owner has resulted in damage to the heritage fabric and this should be a consideration forming part of any determination relating to demolition.	Note the existing category of the building. The subject lot was originally acquired by the State for the purpose of delivering major road upgrades along Guildford Road and East Parade. Other properties acquired for the same purpose have previously been demolished in preparation for the future upgrades. The subject dwelling has been retained as far as practicable in the interim to allow for the final land requirements to be determined in order to understand the impact to the dwelling and the potential for retention. Main Roads have progressed development of plans for the road upgrades and now have an endorsed land requirement plan which confirms the extent of additional road widening necessary in order to facilitate the upgrades.
LPP 7.6.5: Heritage Management – Amendments to the MHI	The Council will only consider deleting a place from MHI in the following scenario: Cultural Heritage Significance	Does not comply. The cultural heritage significance of the place in the existing heritage assessment is largely accurate.	The cultural heritage significance of the subject site was not classed as 'erroneous' in 2007 during the last assessment. It was noted in 2007 that the integrity of the historic setting had been compromised. Since then, the increased traffic on Guildford Road has led to an acceleration in the changes to the streetscape and its original neighbourhood context. In 2007, the place was occupied and demonstrated its original use and	The DRPs comments in relation to the current representation of the dwellings style and the heritage significance of the dwelling in its current form are noted. The demolition of the dwelling is to be considered taking into account the impact that planned road widening and road upgrade works will have on the dwelling. The amended DA submission report addresses the extent of the road widening and associated impacts in detail and provides relevant supporting documents and plans. The extent of building modifications that will be

			much of its original detail. In 2023, the HIS has stated that: 'the place is no longer habitable and original fabric has been stripped from the place and the remaining fabric is in poor condition. To make the place viable for use would require removal of the structures across the rear of the property and replacement of much of the remaining fabric in the front rooms of the place' This does not necessarily mean the aesthetic or historic values will be diminished. However, I agree in its current condition the place is not a 'good example' of its style. The above-mentioned factors confirm that the cultural heritage significance of the subject site remain largely as stated.	required in order to facilitate the widening of Guildford Road will have a material impact on the fabric of the building and detrimentally impact the primary frontage and its relationship with the streetscape. As noted in the HIS, considering the extent of this impact combined with the current poorquality representation of the dwelling style, it is not considered that the dwelling could be sustained and retain its heritage values. On this basis, it is considered that the dwelling should be removed from the heritage inventory to allow for demolition.
LPP 7.6.5: Heritage Management – Amendments to the MHI	Figure 1 – Deleting a place from MHI The Council will only consider deleting a place from MHI in the following scenario: Condition - The poor state of a place should not in itself be a reason for removal from MHI. Deletion of a place from MHI will only be considered if a structural condition report conducted by a registered structural engineers state that the structural integrity of the place has failed to the point where it cannot be rectified without the removal of a majority of its significant fabric.	A structural engineer's report has not been provided. The statement of 'very poor' condition has therefore not been validated.		The application does not seek to demolish the building based on its current structural condition. As discussed above, the dwelling will be significantly impacted by road widening on Guildford Road required for the delivery of major upgrades to the intersection of Guildford Road and East Parade. The dwelling encroaches into the ultimate road reserve area and will require partial demolition and significant modification affecting the primary frontage in order to be retained. Given this, as noted in the HIS, it is not considered that the dwelling could be sustained and retain its heritage values.
LPP 7.6.5: Heritage Management – Amendments to the MHI	Figure 1 – Deleting a place from MHI The Council will only consider deleting a place from MHI in the following scenario: Social or Historic significance only - Where the heritage value is historic and/or social only the owner/applicant can demonstrate that it cannot practically be retained in its entirety or in part because: The location of the building on the site; or The limited Vehicular Access to the site and non-compliance with Australian Standards; or The inability to comply with the National Construction Codes Series e.g. ramps, corridor widths etc.; or The inability of the existing building structure or materials to be incorporated	Does not comply. The property has aesthetic value identified in the statement of significance.	The aesthetic, historic and social values of the subject site remain apparent despite some loss of form and original detail, which are attributed to years of neglect, vandalism and the deterioration of the remaining fabric. Those elements that have been lost or damaged could be restored as part of a future residential function.	The subject lot was originally acquired by the State for the purpose of delivering major road upgrades along Guildford Road and East Parade. Other properties acquired for the same purpose have previously been demolished in preparation for the future upgrades. The subject dwelling has been retained as far as practicable in the interim to allow for the final land requirements to be determined in order to understand the impact to the dwelling and the potential for retention. Main Roads have progressed development of plans for the road upgrades and now have an endorsed land requirement plan which confirms the extent of additional road widening necessary to facilitate the upgrades. The plan confirms that the road widening will materially impact on the fabric of the dwelling. The front of the dwelling will encroach into the future road reserve such that it will need to be partially demolished and substantially modified in order to be retained.

The supp	the new development; or inability of the existing building to port additional height and bulk to the ention of the locality as prescribed in relevant planning policy.		As a result, the historical fabric and character of the dwelling will be diminished to a point where the value no longer warrants its retention. Further to this, the changes to the street layout and the proximity of the street edge to the front of the dwelling will fundamentally alter the context and relationship of the dwelling to the streetscape, losing its authenticity and historic value.
			As discussed and as noted in the HIS, considering the material impact the extent of road widening will have on the fabric of the dwelling combined with the current poor-quality representation of the dwelling style, it is not considered that the dwelling could be sustained and retain its heritage values.

City of Vincent Officer Comment

1. Structural Integrity

- a) For the City to support the properties removal based on its current structural condition, the City will need to see a Structural Engineers Report which states that the property is in a poor condition that cannot be rectified. Whilst the City agrees that the current condition of the property can be considered poor, the report will need to demonstrate that the house cannot be restored to a habitable standard. At this moment in time, it is the City's opinion that the development can be restored to a functional and habitable state without impacting its heritage significance.
- b) I would refer to the recent DAP applications on Cowle Street, West Perth (28-40 and 48-50) where heritage properties were restored and incorporated into apartment developments.

DPLH Response

- a) It is established that the current condition of the property at No. 40 Guildford Road can be considered poor, noting the existing dwelling is derelict, in a state of disrepair and currently boarded up.
 - Based on the current extent of the Primary Regional Roads reservation under the MRS, it is considered that it may be possible to restore the existing dwelling to a habitable standard without impacting the ability to undertake future upgrades to the intersection of Guildford Road and East Parade. However, as detailed below MRWA has confirmed there is additional land (beyond the current extent of the PRR reservation) where the existing dwelling is currently located that will be required for future upgrades.
 - MRWA's ultimate land requirements for future upgrades to the intersection of East Parade and Guildford Road encroach the portion of the site which accommodate the primary frontage of existing dwelling including the verandah, front room, roof structure, steps and associated footings. Based on MRWA's ultimate land requirements, future upgrades to Guildford Road and East Parade will necessitate partial demolition and substantial modification of the existing dwelling. The extent of demolition and modification will have a material impact on the fabric of the existing dwelling such that it is considered the original character of the dwelling will be detrimentally impacted and cannot practically be retained.
- b) It is acknowledged that numerous instances exist where existing heritage properties have been restored and incorporated into apartment development as part of comprehensive redevelopments. The Department is not aware of any comparable examples where the existing dwelling was impacted by a Primary Regional Road reserve and subject to additional land requirements that will necessitate partial demolition and substantial modification to enable future upgrades.

2. Primary Regional Road Reservation

Without the above report, the principal reason for this place's removal from the MHI is the impact of the existing and future road reservation. For this reason, the City will need to see additional information on the reservation, including:

- Imagery showing how much of the current property is affected by the existing PRR and how much it will be affected by the future reservation. This would be a more detailed version of figure 2 which was included in the application letter;
- Any information from MRWA on the timing of future works/plans for the current PRR; and
- Any information on the timing of an amendment to the MRS for the ultimate land requirements for the Guildford Road PRR.

Please refer to amended development application submission report sections 4 and 5 and the report attachments which include an updated Heritage Impact Statement, Main Roads Land Dealings Plan and updated road widening overlay depicting the impact on the existing dwelling.

Comments attributed to Main Roads WA

- The additional land outside the MRS is required for the future intersection upgrade.
- The concept for the future intersection upgrade has been developed based on traffic modelling and assessment.
- The current movement from Guildford Road turning left into East Parade is significant and the proposed concept will include double left turn lanes under signal control.
- Given the significant left turn movements the current proposed length of this needs to be maintained to ensure that vehicles do not queue into the through lanes on Guildford Road creating a traffic safety issue.
- No access from either East Parade or Guildford Road will be provided. Although this is mentioned in the summary documents this is reiterated to avoid any confusion.

3. Planned Mount Lawley HDP Area

As discussed, additional information on the impact of this property's retention on the wider HDP redevelopment is welcome. Whilst I understand the project is in its infancy, additional information is useful for the City's recommendation to Council.

Noting the extent of the existing dwelling that is located in an area of the site which will be required for future upgrades to the intersection of Guildford Road and East Parade, the building cannot practically be retained.

Notwithstanding the direct conflict regarding the location of the existing building and the ability to undertaken future upgrades to the Guildford Road and East Parade intersection under MRWA's ultimate land requirements, the following is noted:

- The subject site forms part of a broader landholding comprised of 34 lots situated along Guildford Road and East Parade referred to as the Mt Lawley HDP site.
- Comprehensive redevelopment of the broader Mt Lawley HDP site will contributing significantly to housing choice and affordability and activate a currently vacant, underutilised government landholding in a key location in proximity to public transport and amenities.
- The broader Mt Lawley HDP site has remained largely vacant and underutilised for more than two
 decades noting various site conditions and considerations impacting development feasibility in this
 location:
 - Significant land requirements (beyond the extent of the current PRR reserve) associated with future upgrades to the intersection of Guildford Road and East Parade
 - Land requirements associated with future laneway widening that will be required to provide vehicular and pedestrian access
 - Utility services the broader HDP site is impacted by significant utility servicing infrastructure relocations and upgrades that will be required to enable its redevelopment
 - Ground conditions the broader HDP site is subject to challenging ground conditions, particularly in relation to ground water levels that raise additional requirements for the detailed design development and associated construction costs
- Subject to a determination regarding the proposed removal of No. 40 Guildford from the City's MHI,
 DevelopmentWA will be able to initiate the next stage of the procurement process (Request for Detailed
 Proposal) and invite shortlisted proponents to commence detailed design development.
- Future upgrades to Guildford Road and East Parade will necessitate partial demolition and substantial
 modification of the existing dwelling. If there is a requirement to retain the portion of the existing dwelling
 that is not impacted by future upgrades to Guildford Road, this will have a significant impact on site
 layout, the provision of vehicle and pedestrian access, servicing, site works and development yield.
- While it is noted that there are examples where heritage buildings have been incorporated as part of large scale redevelopments, often involving the operation of a commercial land use in restored heritage building as part of a mixed-use development proposal, the broader HDP site is zoned for residential land use and has been identified for the delivery of a social housing outcome. Imposing the requirement to incorporate a portion of an existing building as part of a procurement process seeking to facilitate the delivery of social housing is not considered reasonable or appropriate in this instance.

Summary of Submissions – Removal of 40 Guildford Road, Mount Lawley from the Municipal Heritage Inventory

The table below summarises the comments received during the consultation period, together with the Applicant's and Administration's response.

Comments in Support:

Submitters comments	Applicant Comment	Administration Response
I have no objection to the removal of 40 Guildford Road from the City's	Noted.	Noted.
Municipal Heritage Inventory.		
It has been an eyesore for more than the last 20 years and has been the		
subject of squatters and vermin infestation.		
It has also sought fire an ana associan		
It has also caught fire on one occasion.		
Saving heritage properties is a good idea, however the property is in a state of	Noted.	Noted.
disrepair and should have been demolished at the same as the other		
properties		
The property has fallen into disrepair and its loss, though sad, is acceptable.	Noted.	Noted.
The property was correctly identified in the past as conservation worthy, but		
that has now changed. The property was indeed a 'good' example of its time		
and intent, but not an 'excellent' or 'unique' example. I consider the decline of		
the building to effectively mean that it has already found itself unconserved.		
There are potentially some reflections to be had in regard the usefulness of		
conservation status. Looking forward, the proposed developments for this		
plot and those alongside are, in my view, a more worthy addition to society		
and culture for CoV than the preservation of what is now a degraded and		
dangerous eyesore.		

Comments Objecting

Submitter's Comments	Applicant's Response	Administration's Response
No, I do not support this proposal, it is a home that has been neglected,	The Heritage Impact Statement acknowledges the current state of the	The property is owned by the State Government and is a part of the
Instead of the many years of having security patrols evicting squatters and	dwelling as noted in the submissions. However, the character and	Mount Lawley Housing Diversity Pipeline (HDP) area. The HDP project
installing fencing, the cost could have been redirected to the restoration of	authenticity of the surrounding streetscape has diminished over time	aims to identify and offer suitable surplus Government-land to the
this home which could have been sold or rented. It still has charm and history	due to the loss of surrounding dwellings and the changing function	market for innovative housing developments that provide for social
which could become a home again.	and capacity of Guildford Road. It is considered that the identified	housing and deliver more housing choice for our communities.
	historic value of its role in demonstrating the creation of a	
I have been a resident here since the original homes where still standing in	neighbourhood clustered around Guildford Road is no longer evident.	In addition to being subject to the HDP program, the property is
the right of way behind Ebsworth Street Mount Lawley, when purchasing my		affected by the current and planned Guildford Road reservation which
property I carried out due diligence and the area was zoned R20. Over the	The subject lot was originally acquired by the State for the purpose of	necessitates its removal. Main Roads plans to use the existing and
years the rear properties where demolished, with various building proposals	delivering major road upgrades along Guildford Road and East Parade.	planned road reservation for a future intersection upgrade which will
put forward from 7.1.1 build form, local panning scheme 2 and how many	Other properties acquired for the same purpose have previously been	include double left turning lanes under signal control.
others, with consultation with rate payer's concerns this is just another	demolished in preparation for the future upgrades. The subject	
episode of the Tv series "Yes minister and Utopia"	dwelling has been retained as far as practicable in the interim to allow	Detailed design drawings for the redevelopment of the Mount Lawley
	for the final land requirements to be determined in order to	HDP area have yet to be approved. The City expects that the future
I'm disappointed that the City of Vincent says it supports taking action on	understand the impact to the dwelling and the potential for retention.	provision of trees and retention of existing trees will be subject to a
climate change according to the sustainable environment strategy, but I doubt	Main Roads have progressed development of plans for the road	separate development approval process.
the old 100 year old trees that help make our cities liveable, by shade, by	upgrades and now have an endorsed land requirement plan which	
making spaces cooler, and air better quality will just be bulldozed away	confirms the extent of additional road widening necessary in order to	The proposed road works and HDP program requires the property's
We keep losing historical buildings, no more. They've neglected it for years in	facilitate the upgrades. The plan confirms that the road widening will	removal from the City's Municipal Heritage Inventory and its
the hope it would be condemned.	materially impact on the fabric of the dwelling. The front of the	demolition.
Demolition by neglect. No approved development application. Community is	dwelling will encroach into the future road reserve such that it will	
waiting for this dangerous intersection that is currently operating over-	need to be partially demolished and substantially modified in order to	
capacity for its design, with hundred-metre queues at peak hour to be fixed.	be retained. As a result, the historical fabric and character of the	

Summary of Submissions – Removal of 40 Guildford Road, Mount Lawley from the Municipal Heritage Inventory

Submitter's Comments	Applicant's Response	Administration's Response
The department spent years buying up land to make room for the upgrades,	dwelling will be diminished to a point where the value no longer	
part of which will now be sold off. Fixing the intersection should be addressed	warrants its retention. Further to this, the changes to the street layout	
before property demolished or any land is sold. Existing trees should be kept.	and the proximity of the street edge to the front of the dwelling will	
Important food source for the Forest Red-tailed Black Cockatoos that visit.	fundamentally alter the context and relationship of the dwelling to	
Maintain our heritage houses that have been there for a hundred years and	the streetscape, losing its authenticity and historic value.	
ultimately enhances the area, rather than the alternate option which devalues		
the area.	This application is required only to seek approval for demolition of the	
This is a house worthy of retention . It compliments existing character in the	existing dwelling on Lots 254 and 493 (No.40) Guildford Road. The	
Banks Precinct.	subject site does not contain any trees that are listed in the City's	
It has been permitted by its owner, The WA Planning Commission, to	'Trees of Significance Inventory'.	
deteriorate by neglect over the years.		
It is also important to retain the trees on this lot	While it is noted that some of the trees referred to in the submissions	
In a warming climate, trees are of immense significance contributing to	do not relate to the subject site, the retention of existing mature trees	
cooling the environment by creating their own micro climate, storing carbon,	will be encouraged as part of the wider redevelopment of the lots	
reducing radiated heat, conserving wildlife habitat and biodiversity.	along Guildford Road and the provision of adequate trees and	
	landscaping will be addressed as part of the future redevelopment of	
They are also beautiful.	the site which will be subject to a separate development approval	
	process.	
Over the years I have encouraged City Of Vincent to value significant trees on		
this site. Following the demolition of the houses and businesses that were		
previously on this land, I have written submissions to City of Vincent Planning		
Department, Deputy Mayor and officers. The land from No 40 Guildford Road		
wraps around the corner of East Parade to Gardiner Street and along the rear		
of Zebina Street.		
I hope that you will see the value in protecting trees. They include Jacaranda,		
mulberries (remnants of the East Perth Silk industry.) Eucalyptus species, two		
very large ficus trees (Port Jackson figs I think)		
very large ficus trees (Fort Jacksoff figs i tillfik)		
These trees cannot be replaced. They have high social and environmental		
value. A previous plan from Main Roads Department and Department of		
Planning and Infrastructure demonstrated 'pocket parks'. I have a copy of this		
document.		

Comments neither Supporting nor Objecting

Submitter's Comments	Applicant's Response	Administration's Response
As the place is not in the State Register of Heritage Places, is not in the vicinity	Noted.	Noted.
of a place on the Register, is not subject to a heritage agreement, and is not		
identified as a place warranting assessment by the Heritage Council, we do		
not wish to comment on the proposal.		